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Shark and ray trade in and out of Indonesia: Addressing knowledge gaps on the path to sustainability

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Highlights

- Indonesia plays major role on landing and export of shark and ray;
- Substantial mismatch volume of landing and export for domestic consumption;
- Mismatch of international trade flow between Indonesia and partner countries;
- Export volume may underestimation due to unreported or illegal trading activities;
- Incorporated socio-economic dimension to develop effective measures is mandatory.

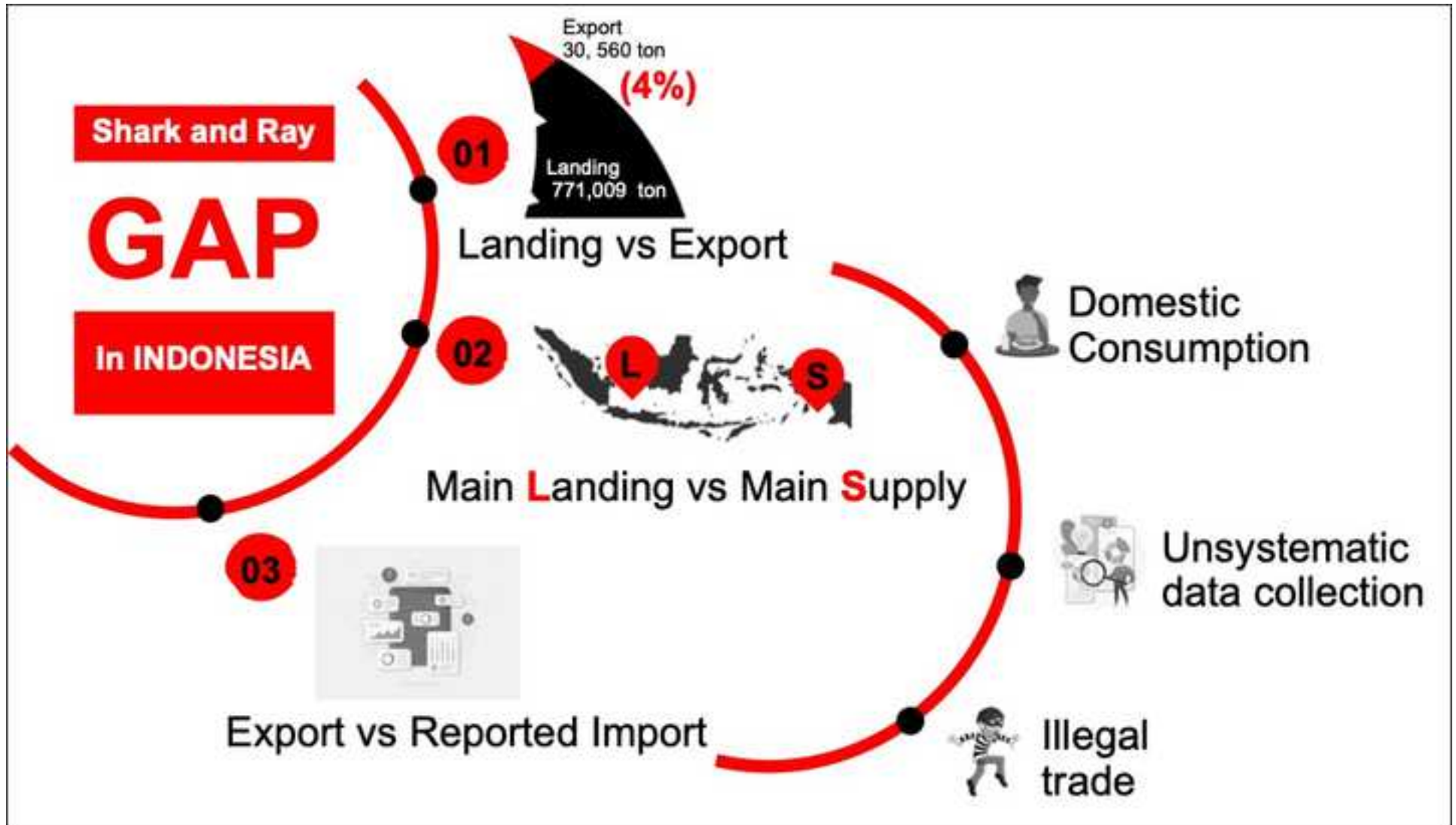
1 **Abstract**

2 Indonesian marine resources are among the richest on the planet, sustaining highly
3 diverse fisheries. These fisheries include the largest shark and ray landings in the
4 world, making Indonesia one of the world's largest exporters of elasmobranch
5 products. Socio-economic and food security considerations pertaining to Indonesian
6 communities add further layers of complexity to the management and conservation of
7 these vulnerable species. This study investigates the elasmobranch trade flows in and
8 out of Indonesia and attempts to examine patterns and drivers of the current scenario.
9 We identify substantial discrepancies between reported landings and declared
10 exports, and between Indonesian exports in elasmobranch fin and meat products and
11 the corresponding figures reported by importing countries. These mismatches are
12 estimated to amount to over \$43.6M and \$20.9M for fins and meat, respectively, for
13 the period between 2012 and 2018. Although the declared exports are likely to be an
14 underestimation because of significant unreported or illegal trading activities, we note
15 that domestic consumption of shark and ray products may also explain these
16 discrepancies. The study also unearths a general scenario of unsystematic data
17 collection and lack of granularity of product terminology, which is inadequate to meet
18 the challenges of over-exploitation, illegal trade and food security in Indonesia. We
19 discuss how to improve data transparency to support trade regulations and
20 governance actions, by improving inspection measures, and conserving
21 elasmobranch populations without neglecting the socio-economic dimension of this
22 complex system.

23

24 **Keywords:** elasmobranchs; conservation; Indonesia; mismatch; illegal trade; CITES.

25



1 **Shark and ray trade in and out of Indonesia:**
2 **addressing knowledge gaps on the path to**
3 **sustainability**

4

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1 Shark and ray trade in and out of Indonesia: 2 addressing knowledge gaps on the path to 3 sustainability

4 5 1. Introduction

6 The rapid depletion of sharks and rays (hereafter referred to collectively as just
7 'elasmobranchs') in many marine ecosystems is now recognized as a global
8 conservation priority [1, 2]. Conservative life-histories [3] make elasmobranchs
9 vulnerable to fisheries overexploitation [4, 5], which in turn can destabilise ecosystem
10 structure [6] and ultimately decrease global functional diversity [7]. Overexploitation of
11 elasmobranch resources is driven by a complex interplay between general expansion
12 of global fisheries, with high-levels of elasmobranch by-catch, plus demand for high
13 value fins from certain species [1, 8]. Despite increasing regulations in international
14 trade in recent years (e.g. under the Convention on International Trade in Endangered
15 Species of Wild Fauna and Flora - CITES) high prices can create strong incentives for
16 non-compliance [9, 10]. Much of this trade involves poorly reported catches from
17 Eastern and Western Pacific countries, which supply, for instance, global
18 elasmobranch fin markets [11, 12]. Understanding and regulating such trade is
19 challenging because elasmobranch products are extremely diverse in both their usage
20 and their value and are processed in a myriad of different ways (Figure 1) [13-15].

21 A few regions of the world represent remarkable hotspots for elasmobranch
22 diversity, making them focal targets for biodiversity conservation. Indonesia, with its
23 many islands and diverse habitats at the interface between two ocean basins, is one
24 such region, believed to harbour about 20% of global elasmobranch diversity (119 of
25 509 living sharks; 106 of 633 living rays). This diversity covers the whole spectrum of
26 functional traits, from highly migratory oceanic species, to reef-associated, and
27 sedentary bottom-dwelling coastal endemic taxa [16-18]. Indonesia is also the fourth
28 most populous country in the world, with many communities traditionally associated
29 with the sea [19]. This makes elasmobranch conservation and management in
30 Indonesia problematic, due to diverse and unregulated small-scale fisheries, high

1 incidences of illegal fishing, and unsystematic data collection. Moreover, [20] reported
2 that 86% of all Indonesian fisheries surveyed catch elasmobranchs incidentally or as
3 by-catch. This occurs in both commercial and artisanal fisheries using various types
4 of fishing gear, such as gillnets, longlines, seine-nets and trawlers. Most sharks caught
5 as bycatch are from tuna longlines from commercial fishing fleets. In addition, whole
6 fishing communities also exist that target elasmobranchs exclusively, and in some
7 cases even certain species in particular, using tailored gear [20, 21]. Between 2007-
8 2017, Indonesia was the largest reported contributor to global elasmobranch landings,
9 with a mean catch of 110,737 mt per year [22, 23]. The paired trends of depletion and
10 exploitation – in such a biodiverse context – call for global attention to identify effective
11 mechanisms to ensure sustainability of elasmobranch resources. This includes
12 improving reporting, introducing regulations and ensuring compliance (e.g. through
13 CITES) framework [24] and other approaches [25], with the ultimate goal of identifying
14 a balance between preserving wildlife and sustainable resource use.
15

16 Globally, market demand of elasmobranch products is stable, especially fin
17 products [22]. However, since 2015, a dramatic increase was observed in the export
18 of meat products in Indonesia [26]. This has been linked to emerging trammel net by-
19 catch, as a consequence of the ban on shrimp trawling [27]. Much of these landings
20 are believed to include vulnerable/endangered species, including several currently
21 listed in the regulatory trade annexes of CITES. Since elasmobranchs are processed
22 in many ways, this poses challenges to CITES requirements (i.e. legality,
23 sustainability, and traceability) and other regulatory frameworks [28]. The large
24 amount of caught biomass, over a vast and diverse coastline, and the limited facilities
25 and resources for inspection also add obstacles to effective monitoring of
26 elasmobranch trade in Indonesia.
27

28 Elasmobranch conservation remains a high priority topic in marine ecology, but
29 in many circles the focus is almost entirely on the goal of species conservation, with
30 little emphasis on socio-economic aspects and limited evaluation of the trade-offs
31 among the different stakeholders [29-31]. This study aims to reconstruct the current
32 state of elasmobranch trade in Indonesia in order to lay the foundations for a
33 remodelled management framework in light of socio-economic considerations for the
34 world's most vulnerable marine vertebrate resources. To do so, we: i) collate and
35 summarise data on landing trends, ii) investigate domestic trade flows, iii) examine
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64 import/export discrepancies, iv) identify factors, challenges and solutions to maximise
65 ecological and socio-economic benefits.

66

67 **2. Material and methods**

68 National elasmobranch production statistics were compiled from 1950 to 2017,
69 taking into consideration that fisheries data collection started improving gradually from
70 2005. In 2017, there was a significant change in national data collection operations,
71 which included marine and fisheries sectors, which introduced the so-called “one-data”
72 policy. This policy is designed to provide a regulatory framework and standard
73 mechanisms to the principles of data interoperability among stakeholders [32-34].
74 Currently, there is an improvement in data resolution through the addition of species-
75 specific categories. This has been undertaken as a consequence of the binding
76 resolutions of CITES and RFMOs (which require better data collection for species that
77 are listed in their Appendices). This improvement in data collection is also mandated
78 as part of the Indonesian National Plan of Action on Sharks and Rays, which was
79 recently updated (2021-2025). It is important to note that, although the Ministry for
80 Marine Affairs and Fisheries (MMAF) monitoring systems currently classify sawfishes
81 as ‘sharks’, for the purpose of this study, we placed them among the rays, in line with
82 their systematic classification (Batoidea: Rhinopristiformes) [17]. Those official
83 statistics were combined with the global capture production database from the UN
84 Food & Agriculture Organisation [23] to provide a better insight of both national and
85 international elasmobranch trade in Indonesia. We defined ‘controlled species’ as all
86 sharks and rays that are listed in CITES’ annexes. Trade activities that fail to comply
87 with national or international laws for such ‘controlled species’ are deemed ‘illegal
88 trade’.

89 The domestic trade flow was examined by mining datasets from 46 fish
90 quarantine offices across Indonesia, which included information about location of
91 sources and destination, type of products, volume and estimated value [35]. The
92 volume of domestic elasmobranch product exchange between source and destination
93 locations was then plotted using the R package “network3D” [36]. To improve clarity,
94 domestic trade was filtered to flows larger than 10 ton.

95 The elasmobranch import/export data were derived from the FAO Fisheries
96 Statistics [37] and the Agency for Fish Quarantine and Quality Insurance [35] over a
97 seven-year period (2012–2018). This analysis period was selected because the FAO
98 Fishery Commodities and Trade statistical collection [37] included elasmobranch
99 import and export records only starting from 2012. 'Export' was defined as the product
100 figures reported by Indonesia as traded out to other countries ('partners'), while
101 'Import' represented the amount of produce that each trading partner declared as
102 being imported from Indonesia [23]. Data were then filtered by selecting i) type of trade
103 flow (export, import or re-export), ii) source or destination country, and iii) harmonized
104 system (HS) code (a code that consists of an internationally standardized system of
105 numbers to classify traded products and commodities). Given the fluctuations in export
106 and import value of fin and meat products, we estimated trade record mismatches by
107 averaging the values between exports and imports over the whole 2012-2018. Bilateral
108 trade flows between Indonesia and importing countries were represented using Circos
109 [38]. The Circos graph allows for the data to be visualized into a circular layout and
110 this is then used to explore the relationship between countries in this case.
111 Calculations and visualisation were performed in R 3.6.1 [39]. Discrepancy between
112 Indonesia and bilateral trade partners were traced using the method detailed by [40]
113 by subtracting the export figure reported by Indonesia from the corresponding volume
114 reported by each partner country. The results were aggregated for the study period
115 and for examined commodities, unless otherwise specified. Additional information
116 about data sources can be found in Supplementary Table S1.

117 3. Results

118 3.1. Production statistics

119 Indonesia ranks as the world's top elasmobranch landing country in terms of
120 quantity, while its imports are negligible. According to government production
121 statistics, annual elasmobranch production has rapidly increased between the 1970s
122 and 2000, becoming relatively steady over the past decade (2005-2014), oscillating
123 between approximately 90,000 to 120,000 tonnes per year, with a 10-year annual
124 average of 107,623 (SD 12,932) tonnes [23, 32, 34]. Sharks generally amounted to
125 just over half of landings, with the situation reversed in the last six years, when rays
126 peaked to account for up to two thirds of reported catches in 2016 (Figure 2).

127 National statistics are grouped into broad categories (the official recording of nine
128 and seven categories of sharks and rays, respectively), as collected by MMAF, e.g.
129 requiem sharks (other Carcharhinidae) and thresher sharks (Alopiidae) which made up
130 most of the shark production over the past 14 years, contributing 51% and 22%,
131 respectively (Figure 3a). Shark production from 2005 to 2018 fluctuated for each
132 species group, but generally declined since 2016. Requiem (Carcharhinidae) and
133 mackerel (Lamnidae) sharks have shown stable volumes over time. CITES-listed silky
134 sharks (*Carcharhinus falciformis*) fall within the broader requiem shark group (other
135 carcharhinidae), while tiger shark (*Galeocerdo cuvier*), oceanic whitetip shark (*C.*
136 *longimanus*) and blue shark (*Prionace glauca*) were only recently put into separate
137 categories in 2015. Stingrays (Dasyatidae) made up most of the ray production over
138 the past ten years (56%), followed by wedgefishes (Rhinidae; 13%) and eagle rays
139 (Myliobatidae; 8%). Ray production for most species has generally increased over
140 time, although wedgefishes saw declines between 2005 and 2010 (Figure 3b). An
141 increase of other rays since 2015 were generally dominated by the families of
142 Gymnuridae and Glaucostegidae.

143 Indonesia has 11 Fisheries Management Areas (FMA) that overlap with
144 provincial jurisdiction's areas (34 provinces). During the 2005-2018 period, nearly
145 1,488,006 ton sharks and rays were landed across Indonesia's 11 FMAs. FMA 711
146 (North Natuna Sea) and FMA 712 (Java Sea) were the major contributors, with
147 387,685 and 324,331 ton, respectively (Figure 4). In these two major areas, ray
148 landings were substantially greater than shark catches. In those FMAs, tuna long-

149 liners, gillnetters and trawlers were the dominant fishing gears [34]. Meanwhile, the
150 volume of shark landings in the eastern part of Indonesia, such as FMA 714 (Banda
151 Sea) and FMA 718 (Arafura Sea) were higher than rays.

152

3.2. Domestic trade statistics

154 Based on national statistics, in 2018, the export of elasmobranch products was
155 only just over 11.7% (11,867 ton) of landing data (101,707 ton), and only around 4%
156 (30,560 ton) over the whole period between 2012 and 2018 (771,009 ton). As a large
157 archipelagic country, even the internal supply chain is complex and involves several
158 actors and transit locations. There are several main supplier provinces of
159 elasmobranch commodities, such as Bali, Papua, West Papua, East Kalimantan and
160 Bangka-Belitung Provinces (Figure 5a), with Bali and Papua together accounting for
161 68.2% of the outflow at 10,587 ton. The Bali province also plays a role as a transit hub
162 prior to subsequent shipping to Jakarta and East Java Provinces (Surabaya) (Figure
163 5b), which are the two main international export hubs. Moreover, these main suppliers
164 were not mirroring the two main landing places located in the North Natuna Sea and
165 the Java Sea. Additional information about domestic flow can be found in
166 Supplementary Figure S2.

167

3.3. International trade statistics

169 Between 2013 and 2018, exported elasmobranch products increased steadily
170 and reached a peak of 8,320 ton in 2017 (Figure 6a). Over 70% of the exported
171 products are still dominated by meat, except in 2016, where the export of fins (878 ton
172 out of 3,002) and cartilages (1,346 ton out of 3,002) was substantial (respectively 29%
173 and 45% of the total). Indonesia also imported elasmobranch products, mainly the
174 small-sized fins that are processed into *hissit* (shredded fins; noddle-like). However,
175 the volume is negligible, amounting for just 155 ton throughout the 2012-2018 period.
176 Products from the two main export hubs (Jakarta and Surabaya) were mainly shipped
177 to Japan, Singapore, China and Hong Kong. In recent years, export of live
178 elasmobranch has also increased steadily, almost doubling every year (Figure 6b) and
179 are likely collected to supply the aquarium trade. This demand targeted the coral reef-
180 associated species, such as black-tip reef shark (*Carcharhinus melanopterus*), zebra
181 shark (*Stegostoma fasciatum*), bowmouth guitarfish (*Rhina ancylostoma*) and

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182 whitespotted whiplay (*Himantura gerrardi*). The living elasmobranchs are mainly
183 exported to China, Hong Kong, Malaysia and USA.

184 We extracted export-import data from FAO Trade Statistics on elasmobranch
185 products, from 2012 to 2018, treating 'fins' and 'meat' separately. We found a
186 substantial level of misreporting in the fin trade (Figure 7a). In some cases, Indonesia
187 reported less than what the importing countries declared (e.g. Hong Kong reporting
188 440.5 ton more than what was stated by Indonesia), and in other instances it was the
189 importing partner reporting less incoming trade from Indonesia (e.g. Singapore
190 declaring 521 ton less than what was recorded by Indonesia). Similarly, this
191 phenomenon was also revealed in the meat trade (Figure 7b), with the notable case
192 of Malaysia, which reports nearly 9,000 ton more incoming trade than what was shown
193 by the Indonesian export records. On average, the discrepancy of fin and meat
194 products were 54.4% (1,462 ton) and 47.1% (13,138 ton) of the export volume
195 reported by Indonesia (2,689 ton and 27,871 ton). This discrepancy was valued at
196 43.6 million US\$ for fin and 21 million US\$ for meat products. Additional information
197 about this discrepancy can be found in Supplementary Figure S3.

199 4. Discussion

200 This study reveals inconsistencies in fisheries and trade statistics for the nation
201 that lands the world's largest volume of elasmobranchs. These inadequacies are
202 reflected in three main 'gaps', namely (i) the volume gap between landing and export,
203 (ii) the information gap between the main landing site and main supplier at the
204 domestic level, and (iii) the volume gap between export and reported import by trade
205 partners. These issues sit at the core of the grand challenges facing shark population
206 management globally.

207 As the top shark landing country, shark and ray landings are mainly caught as
208 bycatch, particularly from commercial fishing gear such as tuna longline and
209 gillnet/trammel-net [20]. Since the reported export volume of sharks and rays is almost
210 negligible (4%) compared to the total landing volume, difficulties remain with the
211 partitioning of landings into domestic consumption and international components [13],
212 while the poor taxonomic granularity of catch (and trade) compositions represents a
213 big obstacle to accurately monitor population trends for most species. This is

214 especially important in highly populated, developing and biodiverse regions. Indeed,
215 elasmobranch products sustain a diverse array of markets, from lucrative demands for
216 traditional delicacies, supplies for medicines and cosmetics, curios, and substantial
217 provision of food for local communities [13, 41]. The diversity and vulnerability of the
218 living resources exploited, and the complex trade routes of their derivatives, calls for
219 a step change in the ways data are recorded, fisheries are managed, and commercial
220 activities regulated.

221 In several published studies, sharks and rays contributed between 5%-30% of
222 the total catch [42-45]. Despite the substantial volume of shark and ray landings in the
223 most densely populated islands (Java and Sumatra) in Indonesia, we found that Papua
224 and Bali Provinces (FMA 718 and FMA 573) were the main market sources of
225 elasmobranch products (Figure 5a). Products from those main market sources were
226 mainly transported to Jakarta and Surabaya where many exporters are located.
227 Mismatch between landing and main supplier aside, unsystematic data recording
228 possibly confounds the picture. Anecdotal information indicates that many
229 elasmobranchs caught in the Arafura Sea (FMA 718) and many other eastern regions
230 are shipped to Jakarta using cargo ships and landed in the cargo port, where they are
231 recorded as a 'product' instead of catches by the Fishing Port Authority in Jakarta. It
232 was also noticed that the Aceh Province in Sumatra Island shows no domestic trade
233 record (Figure 5b), which suggests unreported exchanges among neighbouring
234 provinces or even direct international trade with bordering countries, such as Malaysia
235 and Singapore.

236 The investigation on the most recent six years of international trade statistics
237 (2012 – 2018), reveals a cumulative export of 2,689 tonnes of fins and 27,871 tonnes
238 of elasmobranch meat reported by Indonesia. Such products are mainly exported to
239 Hong Kong, Malaysia, Singapore, China and Thailand. Hong Kong was the main
240 market of fin products while Malaysia was the main destination of meat products
241 (which mostly consisted of the fresh meat of rays). These bilateral trade depictions do
242 not attempt to match elasmobranch commodities that were imported only to be
243 subsequently exported (re-exports), as FAO data suggest that such re-exports are
244 negligible.

245 Given the major difference between the export and import value of elasmobranch
246 products, the mismatch value was estimated using the average value between export

247 and import in 2012-2018. Analysis of international trade shows significant discrepancy
248 between export and import figures for fins and meat products by 1,462 ton and 13,138
249 ton respectively. This mismatch amounts to 54.4% of the total 2,689 ton export
250 declared in the fin trade, which is valued at approximately 43.6 million US\$ (based on
251 the estimated value of 29,800 US\$/ton). Gaps are mostly caused by the fin trade with
252 Singapore (under-reporting) and Hong Kong (over-reporting), by 521 and 440 ton
253 respectively. On the other hand, there was a mismatch of 47.1% of the reported export
254 in the meat trade, a value of approximately 21 million US\$ (based on the estimated
255 value of 1,600 US\$/ton), most of which is due to the underreporting of products
256 putatively imported by Malaysia (nearly 9,000 ton). This highlights substantial
257 economic loss due to the mismatch in fin and meat products. These gaps could be
258 filled, at least to some extent, by increasing granularity of elasmobranch product types
259 in the World Customs Organization (WCO) Harmonised System (HS) codes. Currently
260 elasmobranch products can be traded into 12 HS categories, which mostly emphasize
261 differences in processing, yet invariably aggregate all 'sharks', 'dogfish', and 'rays' in
262 the same group (Supplementary Table S4). This is of course insufficient to
263 accommodate the high diversity of shark and ray species that regularly feature in
264 traded products. It also reinforces concerns regarding the effectiveness of international
265 measures to combat illegal trade [46, 47]. Similar findings on trade discrepancy
266 between Hong Kong and its partner countries highlighted the importance of
267 comprehensive data recording on elasmobranch fin trade [14]. It also advocates for
268 the authorities to improve their capacity to reduce the risk that illegal products might
269 contribute to such gaps.

270 Anthropogenic impacts on functional diversity of marine megafauna, their ripple
271 effect on ecosystem structure [6, 48], and greater awareness of the value of marine
272 predators when alive [49] has led to increased global attention to elasmobranch
273 conservation. However, without a comprehensive understanding on the market
274 dynamics around elasmobranch resources, including domestic and international
275 demand, conservation success is unlikely to be attained in the medium to long term
276 [29, 50-52]. The large discrepancy between the landing and export volumes needs to
277 be examined in more detail in relation to the two main factors that could potentially
278 explain these figures: the potential role of domestic consumption, and the potential for
279 unreported/inaccurate trade figures.

280 CITES implementation should be periodically evaluated to examine its
1 281 effectiveness and shifts in behaviour. It is also crucial to investigate any alteration of
2 282 trade behaviour (i.e. route, volume and source) which may be counter-productive to
3 283 CITES principles [53-55]. Without adjustments, coastal communities are unlikely to
4 284 benefit from CITES implementation, which may instead render their business more
5 285 uncertain; so a practical alternative is required for communities that depend on CITES
6 286 species, optimising the benefits while minimizing the costs [56]. Other authors also
7 287 have debated the effectiveness of the Convention's measures [9, 24, 55, 57, 58], but
8 288 the Indonesian context is unique in its complexity, whereby high species diversity, high
9 289 harvested biomass, complex internal trade routes, local population needs, and poor
10 290 reporting and the potential for illegal wildlife trade all compound to set major
11 291 challenges for the sustainable management of sharks and rays. Due to its failure to
12 292 incorporate the complex reality of socio-ecological systems, the effectiveness of the
13 293 CITES framework has been questioned in relation to tackling illegal wildlife trade [29,
14 294 58, 59]. For instance, the CITES implementation rarely touches grassroot stakeholders
15 295 (i.e. fishers), who are the most impacted by the regulation and tend to leave them with
16 296 uncertainty and misinformation.

31 297 Mismatches between policy and management objectives could also detrimentally
32 298 impact conservation efforts. For instance, MMAF issued decree no. 2/2015 concerning
33 299 a trawl and seine-net ban in the Arafura Sea (FMA 718) in 2015 in order to address
34 300 shrimp stock depletion [60]. The subsequent shift from trawling and seine-netting to
35 301 trammel-net activity led to a significant increase of elasmobranch bycatch. Within two
36 302 years (2016-2018), processing plants in Jakarta have rapidly expanded elasmobranch
37 303 product supply. This is also mirrored in the international trade statistics, where the
38 304 export of elasmobranch products (especially meat) increased dramatically since 2015.
39 305 This "cobra effect" [61] whereby an attempted solution to a problem (i.e. overfishing of
40 306 shrimp resources) actually makes the problem worse, and/or creates other
41 307 unintended, problematic consequences (i.e. overfishing of endangered
42 308 elasmobranchs). As secondary catches, elasmobranchs have added value for
43 309 fisheries, while bycatch mitigation strategies remain inadequate to conserve these
44 310 fragile creatures [2]. Current management should be reconsidered to attain a better
45 311 trade-off of conservation and management measures [62].

312 In addition, increased international trade in live elasmobranchs is likely driven by
1 313 the growing interest in displaying sharks and rays in public aquaria and theme parks
2
3 314 [63]. China, Hong Kong, Malaysia and USA are the main market for such commodities,
4
5 315 which usually comprise coral reef associated species. This increased demand is
6
7 316 anticipated to add complexity and additional challenges to monitoring and trade
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9 317 regulations. With the growing vulnerability of many elasmobranch species becoming
10
11 318 apparent, there is an urgent need for the authorities to adopt trade regulations that
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13 319 incorporate policies to protect animal welfare in addition to conserving biodiversity [25].
14

15 320 Successful shark and ray conservation measures require sufficient data
16
17 321 collection [64]. Data collection in Indonesia is very challenging due to it being an
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19 322 archipelagic country and having a shortage of taxonomic expertise on elasmobranchs.
20
21 323 For instance, there are issues with misidentification which is associated with catch
22
23 324 records, such as in the cases of ‘sawfishes’ (Pristidae) and ‘sawsharks’
24
25 325 (Pristiophoridae), or ‘wedgfishes’ (Rhinidae) and ‘guitarfishes’ (Rhinobatidae). Some
26
27 326 species of sharks have begun to be recorded separately to accommodate international
28
29 327 trade measures, i.e. CITES. Requiem sharks (other Carcharhinidae) and thresher
30
31 328 sharks (Alopiidae) were the highest contributors to shark catches while rays were
32
33 329 dominated by stingrays (Dasyatidae) and wedgfishes (Rhinidae). This is a major
34
35 330 concern, as silky sharks (*Carcharhinus falciformis*), fall into the ‘other Carcharhinidae’
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37 331 group, and wedgfishes, have both recently been added to international trade
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39 332 restrictions. Moreover, the two main fishing management areas (FMA) that contributed
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41 333 the largest elasmobranch catches (Java Sea and North Natuna Sea) are well-known
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43 334 as fishing grounds for wedgfishes and guitarfishes, and important bases for several
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45 335 fishing fleets that typically fish across other FMAs, such as FMA 713 (Makassar Strait)
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47 336 and FMA 718 (Arafura Sea).
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49 337 Trade monitoring is further complicated by considering the volumes to be
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51 338 inspected, inspection locations and type of products. There are now 48 species of
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53 339 elasmobranchs listed in the CITES’s Appendices as of 2019. Of these, 30 are
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55 340 distributed in Indonesian and adjacent waters. Despite the valuable efforts by the
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57 341 B/LPSPL (‘Balai/Loka Pengelolaan Sumber Daya Pesisir dan Laut’; Institute for
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59 342 Coastal and Marine Resource Management) authority of the Ministry for Marine Affairs
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61 343 and Fisheries to meet the three main principles of CITES (i.e. legality, sustainability,
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63 344 and traceability) across the country, limited resources still represent major challenges
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345 for authorities and exporters. Species identification is also extremely challenging since
1 346 sharks and rays are processed in a myriad of ways, which makes the tracing of exports
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3 347 very difficult [28]. Emerging DNA barcoding techniques that are affordable and reliable
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5 348 are pivotal for traceability [46]. All these circumstances determine the intricacies of
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7 349 domestic and international trade flows in Indonesia (Figure 8), whose disentanglement
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9 350 will require multi-disciplinary approaches, solid collaboration and substantial
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11 351 engagement.

12 13 352 14 15 16 17 353 **5. Conclusion**

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19 354 We have made a major step towards understanding historical and current trends
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21 355 in landing, domestic flow and international trade of sharks and rays in Indonesia. We
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23 356 found that species catch recording, domestic traceability, and international trade are
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25 357 all inadequate to guarantee the long-term conservation of these living resources.
26
27 358 There is also great doubt that the value chain is fair to fishers and local operators,
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29 359 especially concerning valuable products that are exported (the main export
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31 360 commodities of shark parts were fin, cartilage and other derivatives, while other less
32
33 361 valuable products, such as meat, are mainly for domestic consumption [65, 66]). An
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35 362 increase of elasmobranch species listed in the CITES Appendices highlights the
36
37 363 importance of improving national capabilities to monitor the supply chain, from capture
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39 364 to consumers/importers. The current scenario calls for efforts to be made towards: i)
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41 365 increasing taxonomic resolution of landing and trade statistics, ii) standardisation of
42
43 366 product-based HS codes to facilitate consistent naming among authorities [67]; iii)
44
45 367 expanding national capabilities in technologies (e.g. DNA testing, [46]) designed for
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47 368 accurate product identification; iv) taking into account the socio-economic aspects of
48
49 369 the fisheries to feed into more effective conservation and management measures.

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51 370 Community participation is a vital requirement to consider in the early stages of
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53 371 a management plan, and it will also be helpful for the surveillance and stewardship of
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55 372 the management action implemented in the often unique socio-ecological system in
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57 373 question [68]. A typical example is the often touted 'shark tourism solution', which only
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59 374 works in certain places and for certain species [55], and is bound to fail without
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61 375 effective community engagement [49]. As a whole, we recommend better integration
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63 376 of fisheries and trade management, improved data collection, and increased
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377 community engagement to create the required incentives and frameworks for
1 378 conservation and sustainability, which may work for both elasmobranchs and people.
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23
24 392 generation of scientists seeking to make an impact in conserving elasmobranchs in
25
26 393 Indonesia.

27 394

29 **Author contribution**

30 395 A.P., A.D.M., J.M., J.M., F.A, E.M., and S.M. conceived, designed and coordinated the
31
32 396 study; Data Collection and data analyses were conducted by A.P; A.P. wrote the
33
34 397 manuscript; all authors read and commented on the manuscript.
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401 Additional Information

402 Supplementary information

403 Supplementary Table S1. Shark and ray production and trade data used in this study

404 Supplementary Figure S2. Domestic trade network of fin and meat products across
405 Indonesia region within 2014-2018 (ton)

406 Supplementary Figure S3. Annual volume of reported export and import by/from
407 Indonesia in 2012-2018 for fin products (a) and meat products (b)

408 Supplementary Table S4: Elasmobranch product HS codes used in trade, 2008–2018
409 (UN Comtrade)

410

411 **Competing Interests:** The authors declare that they have no competing interests.

412

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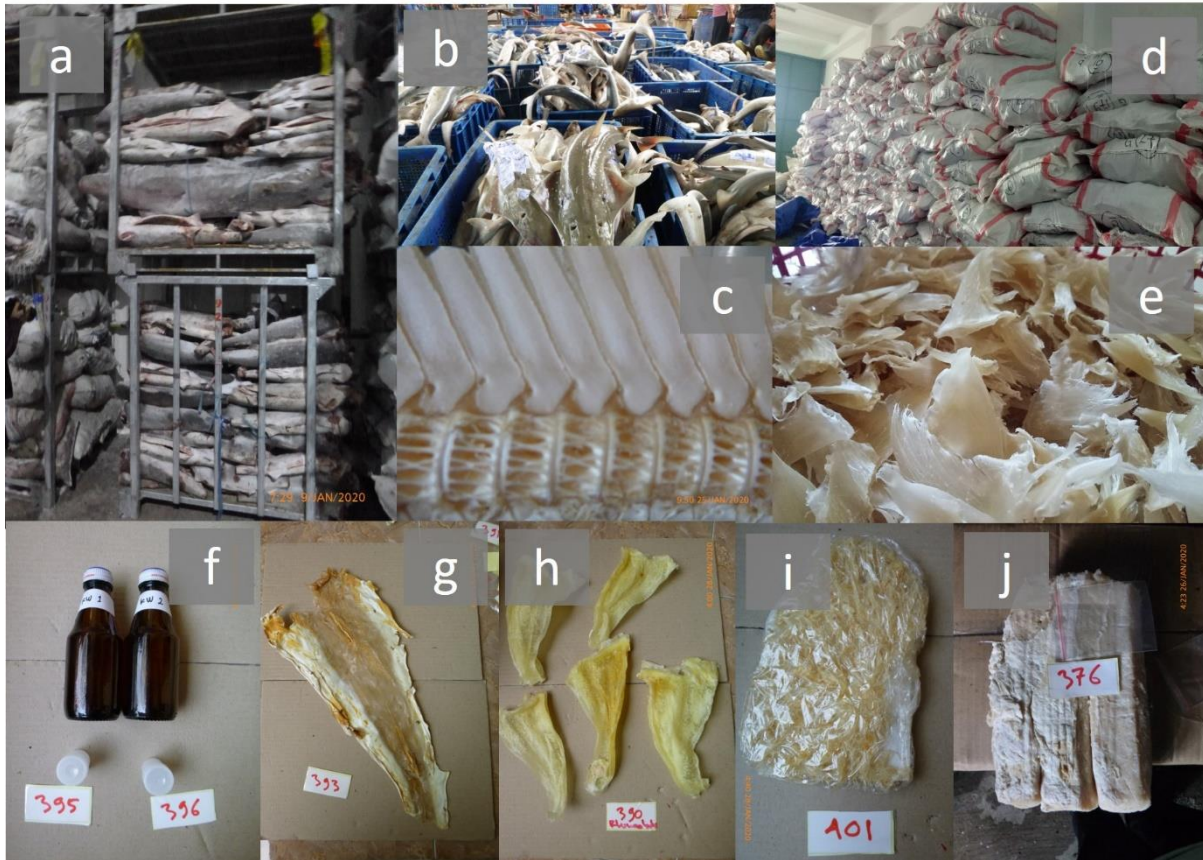
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1 Figures



2

3 Figure 1. Storage, appearance and diversity (export commodities) of shark products:

4 (a) frozen shark trunks in cold storage, (b) fresh rays landed in Indramayu,

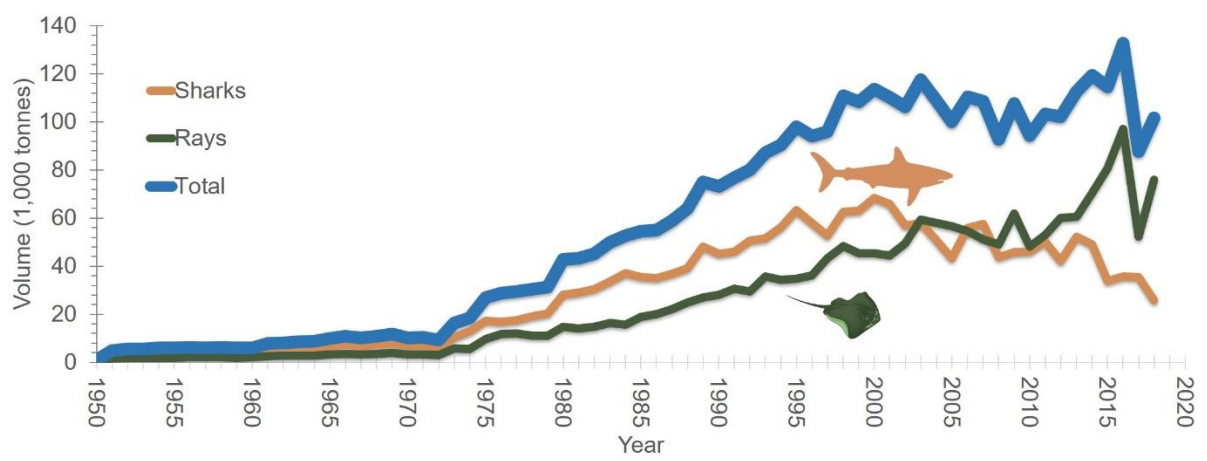
5 (c) ray cartilage, (d) stock pile of controlled species waiting for quota, (e)

6 peeled shark fins, (f) shark oil, (g) peeled shark skin, (h) peeled ray fins, (i)

7 noodle-like "hissit" produced from shark fins, and (j) shark salted meat.

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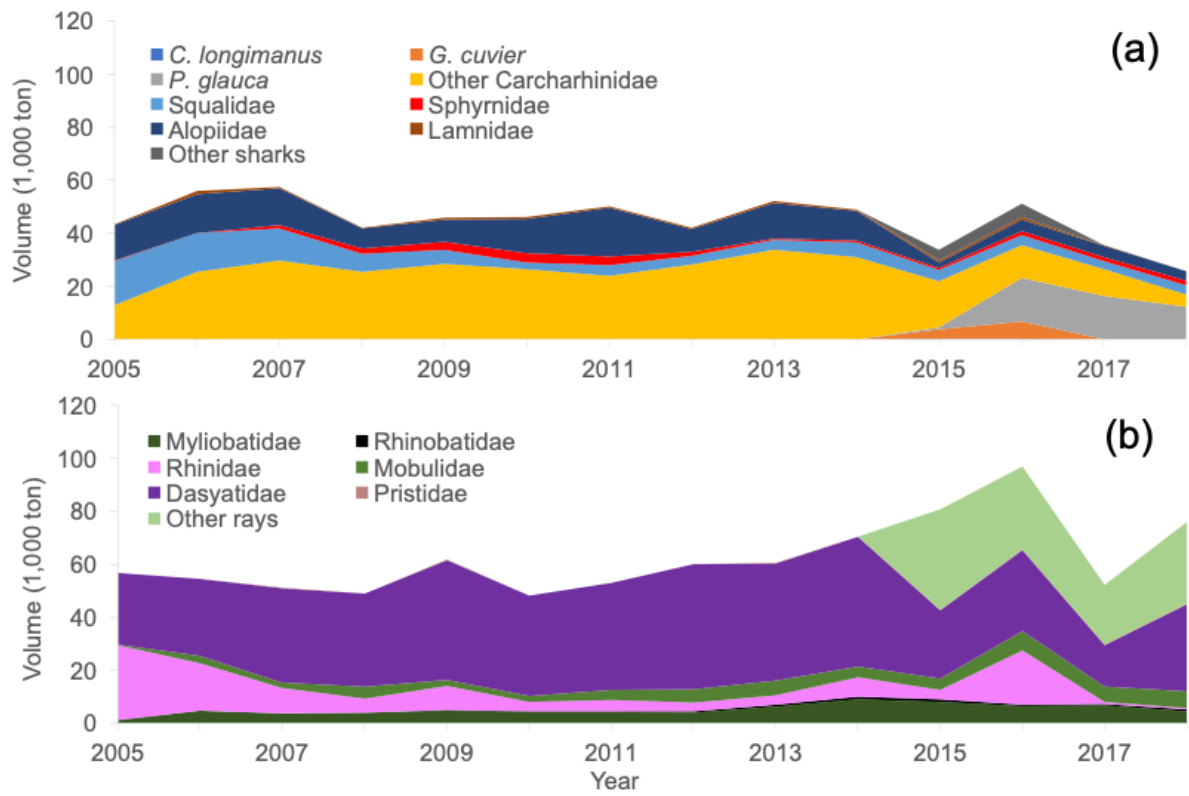


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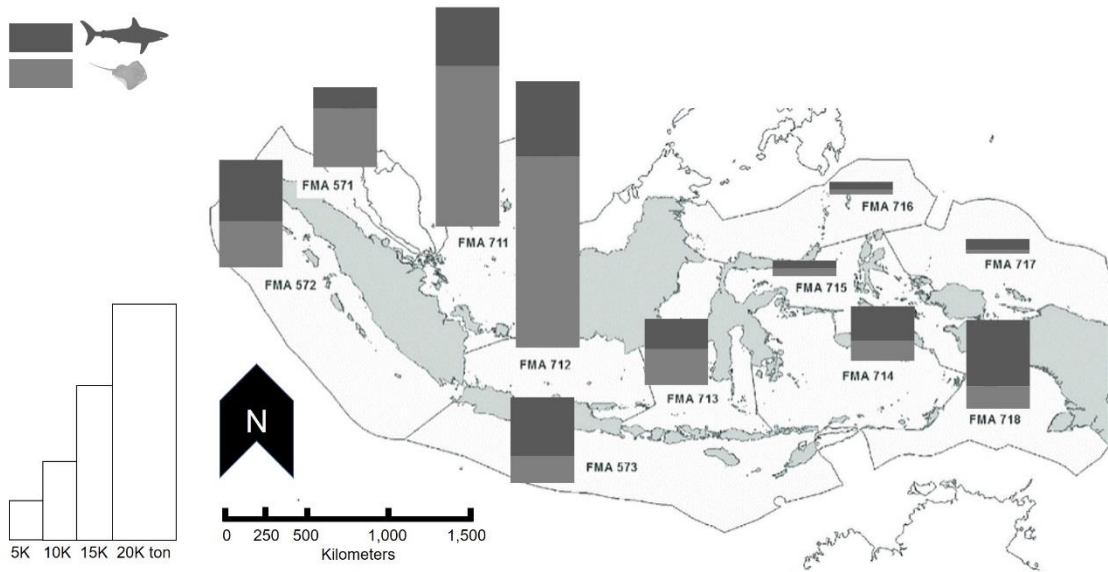
11 Figure 2. Shark landing in Indonesia 1950-2018. [23, 31, 33]

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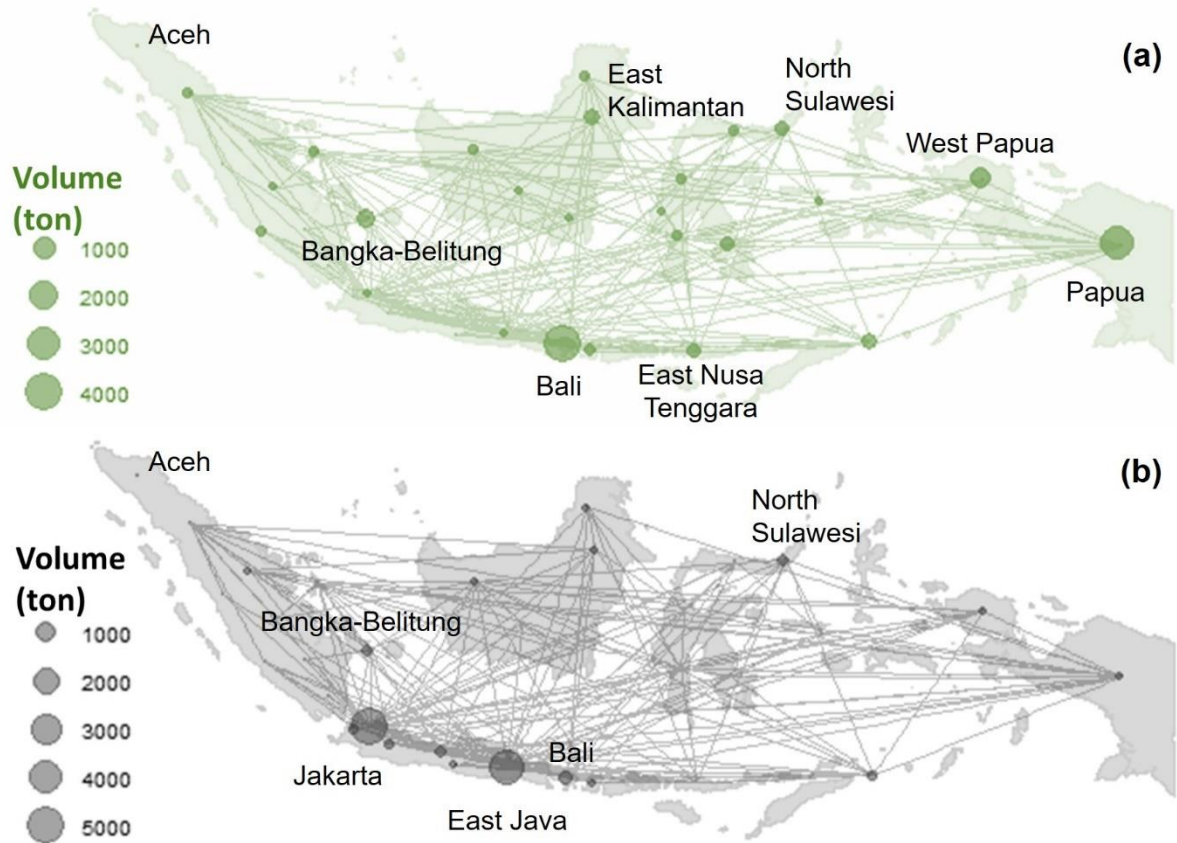


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 15 Figure 3. Sharks (a) and ray (b) landing and composition in Indonesia by species
 16 group 2005-2018 [23, 31, 33].
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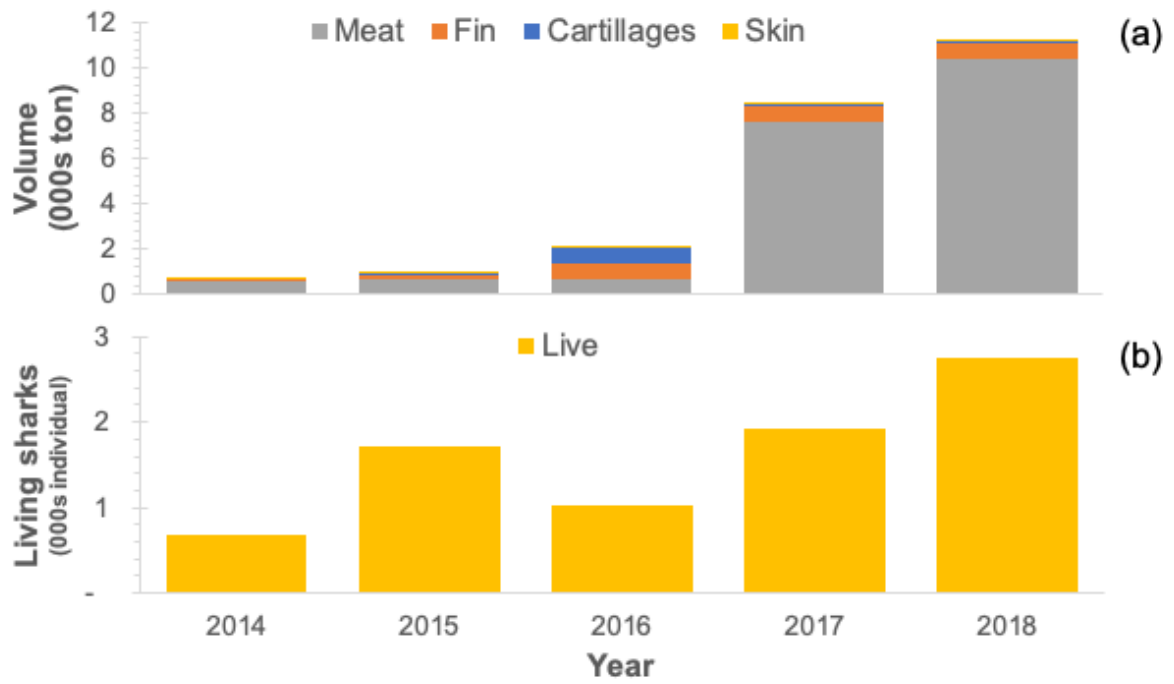
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Figure 4. Cumulative volume of shark and ray landing by Fisheries Management Area (FMA) during 2005-2018 [23, 31, 33].



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26 Figure 5. Domestic trade network of fin and meat products across the Indonesian
 27 region within 2014-2018 (ton) by source (a) and destination provinces (b);
 28 provinces with label indicate significant contribution. [34]
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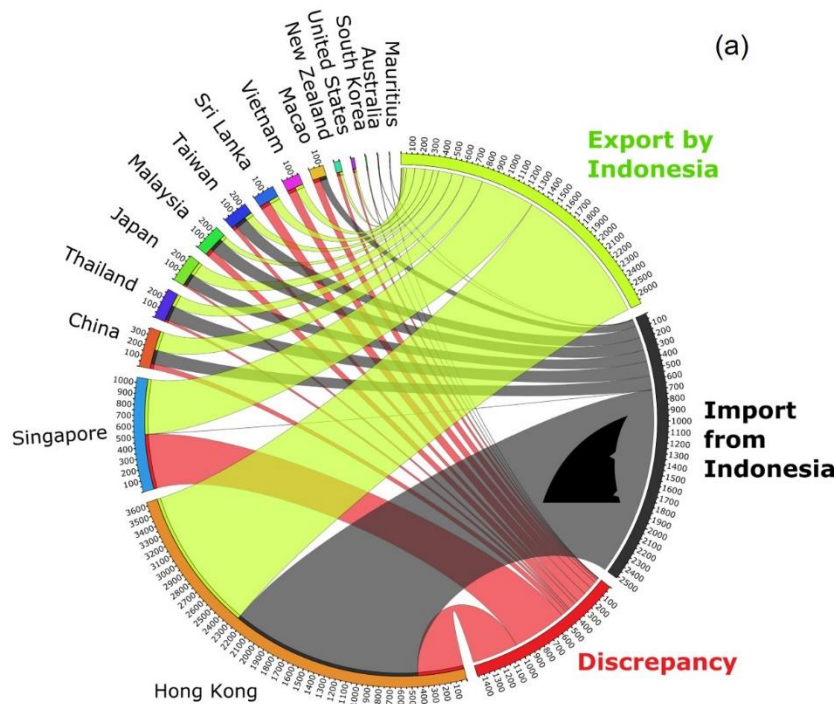


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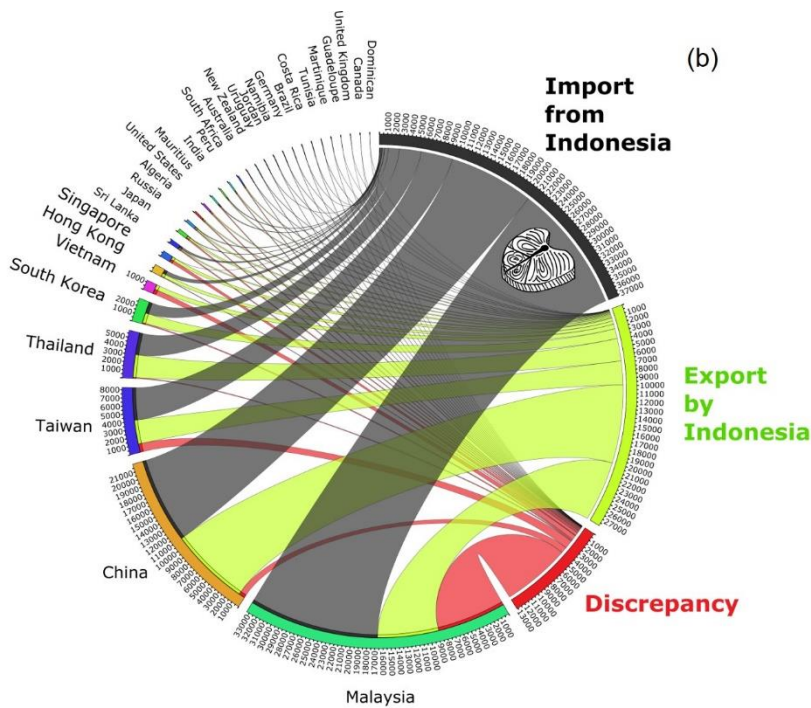
31 Figure 6. Export volume by products in 2014-2018 (a) and export for live sharks and
 32 rays in 2014-2018 (b). [34]

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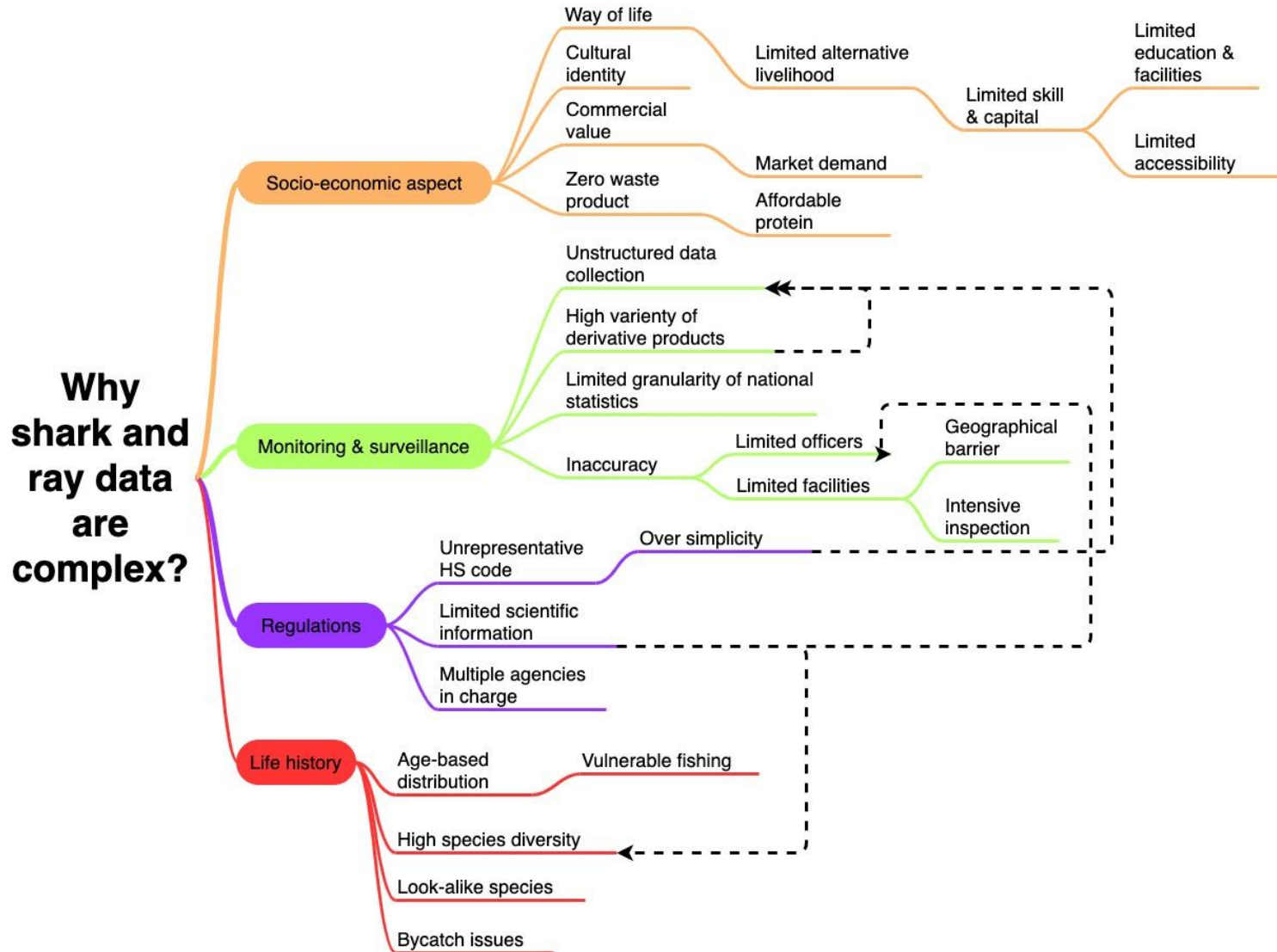
(a)



(b)

35 Figure 7. Trade flow and discrepancy of shark fin (a) and meat (b) products between
 36 Indonesia and its main trade partners, in tonnes, within the 2012-2018
 37 period. Legend: Discrepancy (RED flow); the exported volume declared by
 38 Indonesia (GREEN flow), and the corresponding amount declared by each
 39 importing country (GREY flow). Source: [36]

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42 Figure 8. Causal diagram to explain the complexity of elasmobranch trade in Indonesia.