



ISSF & the Common Oceans
ABNJ Tuna Project

A journey toward sustainable tuna fisheries

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy


ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

gef

Food and Agriculture Organization of the United Nations

COMMON OCEANS

Introduction



ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

In 2009, acclaimed scientists, leaders in industry, and environmental champions launched the International Seafood Sustainability Foundation (ISSF) based on shared concerns about the future of tuna fisheries and a desire to do something about it — together.

Introduction



SCIENCE IS OUR GUIDE.

- Science, not politics or profit, drives the ISSF.
- More than 70 percent of our budget goes toward original, collaborative research by leading marine scientists across a wide range of fields.
- Our research leads to policies and practices that promote better fishery management.

THROUGH ISSF, MANY VOICES SPEAK.

- Our success depends on the diversity of our stakeholders: scientists, NGOs, governments, and foundations, as well as fishing, processing, retail, and food-service companies.
- Working together, our stakeholders develop science-based policies and practices that get proven results.
- ISSF is unique in uniting a long-term vision of conservation with a businesslike concern for accountability and results.

Introduction



WE SIDE WITH THE FACTS, NOT THE FUNDERS.

- Support from conservation-oriented foundations balances the support we receive from industry.
- Scientific institutions, NGOs, and fishing companies provide in-kind support as well as financial backing.
- All of our sponsors respect our independence. No supporting organization controls our policies, our practices, or the findings of our research.

WE CLEAR THE WAY FOR COLLABORATION.

- ISSF values the interests and expertise of all of our stakeholders: scientists, NGOs, governments, and foundations, as well as fishing, processing, retail, and food-service companies.
- When our stakeholders disagree, we help them find common ground.

Improve the Sustainability of Global Tuna Stocks → Meet MSC Certification Criteria



PILLARS

Science
Advance the sustainability of tuna stocks & their ecosystems through continuous improvement – measurably demonstrated across global tuna fisheries.

Influence
Critical influence among stakeholders to promote and incentivize the sustainability of tuna stocks & their ecosystems.

Verification
Maintain & increase credibility through transparency and compliance.

ISSF Supports FIPs – Across All Areas of Focus

Tuna Stock Health	RFMOs & Member Nations	Participating Company Compliance & Communication
Bycatch/FADs	National Governments	Proactive Vessel Register (PVR)
MSC/IUU	NGOs	
Fishing Capacity	Markets	
	Vessels	
	Non-Participants	

5

Our Work



Industry Commitment
Bycatch Mitigation
FADs & FAD Management
Fighting Illegal Fishing
Harvest Strategies

Bycatch Mitigation

Finding ways to reduce or eliminate tuna fishing's negative impacts on "non-target" species and the marine ecosystem – that's been an ISSF objective from the beginning. ISSF has researched bycatch-mitigation approaches across different fisheries and gear types, and shared our findings and recommendations with industry and tuna RFMOs. We've disseminated many best practices already, and new projects to discover even better ways to protect marine species and environments are underway.

ISSF led Skippers Workshops in 30+ locations with 3,000+ participants



Our Work




Industry Commitment
Bycatch Mitigation
FADs & FAD Management
Fighting Illegal Fishing
Harvest Strategies

FADs & FAD Management

Since ISSF's founding, fish aggregating devices (FADs) have been a major research topic. FAD fishing catches about 40% of tuna worldwide, and certain FAD structures can trap sharks and other marine animals, impacting bycatch rates in tuna fisheries, and pollute the ocean when they are lost or discarded. To help make FAD fishing more sustainable, ISSF examines and addresses the issue from scientific, RFMO policymaking, and industry perspectives.


ISSF provides non-entangling FAD guides for fishers in 7 languages.

Bycatch Mitigation



Industry Commitment
Bycatch Mitigation
FADs & FAD Management
Fighting Illegal Fishing
Harvest Strategies

If all ISSF measures and recommendations are fully implemented, bycatch rates will be cut in half.




Nearly 2,000 SKIPPERS reached to date

Enough to place 1+ ISSF-trained skipper on EVERY large purse seine vessel operating today

In addition to Skippers Workshops & videos, ISSF offers bycatch-mitigation guidebooks for purse-seine and longline fishers in 10 languages.

FADs & FAD Management



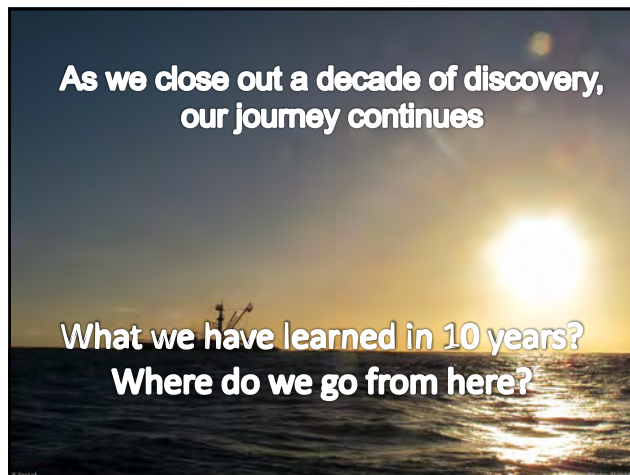
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Embracing a Better FAD
 As sustainable fishing approaches, like using non-entangling FADs, become more familiar, fishers in ISSF skippers workshops express a growing acceptance of them over time.

ISSF has hosted workshops in 20 countries on non-entangling FADs and other fisher best practices.

Acceptance Level of Non-Entangling FADs
 (over Time (previous 1 year period))

2013-2018 RFMO Progress on Proposals and Fish Aggregating Devices (FADs)






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Thank You!










Food and Agriculture Organization of the United Nations




Global sustainable fisheries management and biodiversity conservation in the Areas Beyond National Jurisdiction Program

Four projects:


-  Sustainable Management of Tuna Fisheries and Biodiversity Conservation in the ABNJ "Tuna Project"
-  Sustainable Fisheries Management & Biodiversity Conservation of Deep-sea Ecosystems in the ABNJ "Deep Seas Project"
-  Ocean Partnerships for Sustainable Fisheries and Biodiversity Conservation – Models for Innovation and Reform "OPP"
-  Strengthening Global Capacity to effectively manage ABNJ "Capacity Project"



The Common Oceans ABNJ Tuna Project
















 Sustainable Management of Tuna Fisheries and Biodiversity Conservation in the ABNJ:

- To promote efficient and sustainable management of fisheries resources and biodiversity conservation in the ABNJ, in accordance with the global targets agreed in international for a.
- Supported by the Global Environmental Facility, with a grant of USD 27 million over five years and over USD 150 million of co-financing from the partners.
- More than 20 partners including all RFMOs, IGO, NGOs and private sector organizations.
- Since January 2014 until December 2019




A global network of partners

Partners

 CCSBT Commission for the Conservation of Southern Bluefin Tuna	 IATTC Inter-American Tropical Tuna Commission	 WCPFC Western & Central Pacific Fisheries Commission
 ICCAT International Commission for the Conservation of Atlantic Tuna	 IOTC Indian Ocean Tuna Commission	
 WWF World Wide Fund For Nature	 ISSF International Seafood Sustainability Foundation	 ISSA International Seafood Sustainability Association
 ACAP Agreement on the Conservation of Albatrosses and Petrels	 BLI BirdLife International	 FFA Pacific Islands Forum Fisheries Agency
 NOAA National Oceanic & Atmospheric Administration	 Government of Ghana	 Government of Fiji
 OSPESCA Organización del Sector Pesquero y Acuícola del Istmo Centroamericano	 SPC Secretariat of the Pacific Community	 FTBOA Fiji Tuna Boat Owners Association
 EU European Union	 OPAGAC Organización de Productores de Atún Congelado	





Main Project areas of work

C.1 Sustainable management



- Support to t-RFMO's adoption of harvest strategies.
- Support science-management dialogues.
- Support preparation of EAF plans at RFMO level

C.2 Strengthening MCS and compliance


- Capacity building and global networking for MCS officers.
- Compliance improvement in t-RFMO members.
- Port State measures template legislation
- Electronic monitoring on board vessels
- Best practices in MCS and market controls

C.3 Reducing ecosystem impacts

- Improved shark management across the Pacific.
- Bycatch reduction in purse seiners.
- Global FAD issues.
- Mortality reduction of seabirds in longliners.
- Global Information Portal on bycatch.

What has been unique about the ABNJ Tuna Project




A rare opportunity to facilitate **global collaboration between RFMOs**, exchanging technical experiences on similar subjects

- Management Strategy Evaluation
- Bycatch Mitigation
- Ecosystem Approach
- Compliance

Unique opportunity to work directly with:

- **CSO and private sector partners:** WWF; ISSF; Birdlife International, ACAP, MSC
- Other **intergovernmental organizations:** SPC, FFA, OSPESCA
- **Governments** of Fiji, Ghana US, EU

Bycatch issues in center stage



Coming to a future second phase (2020-2024)


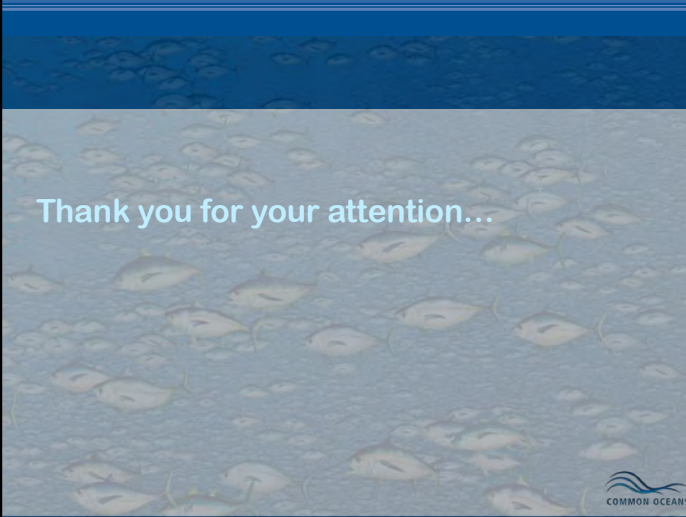


Success brought an **invitation to a second phase**


Inclusive partnerships to continue

Work to continue on reducing impacts on the environment, including:

- **Bycatch reduction**
- **Better FADs: non-entangling, biodegradable**
- **Support to FAD management**

Thank you for your attention...





Welcome!

Workshop Introduction

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy

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Objectives



- Go over **Basic Concepts** so that they do not need to be repeated in every talk
- Summarize the **Approach** used in bycatch mitigation
- **Acknowledge** sponsors, scientists and fleets
- Introduce the sessions and other **Workshop** details



1. Basic Concepts

Terms



FAD (Fish Aggregating Device)

- There are several types of floating objects that can aggregate tunas: Man-made FADs, natural logs, algae, dead whales, vessels, washing machines...
- In this workshop we call all of these either **FADs** or **Floating Objects (FOB)**

Bycatch

- This term means different things to different people.
- In this workshop, Bycatch means the catch of everything other than skipjack, bigeye or yellowfin tuna, **regardless of whether it is kept or discarded** (alive or dead).

Bycatch Rate

- We use this term to mean **total tons of Bycatch, divided by total tons of (SKJ+BET+YFT)**.

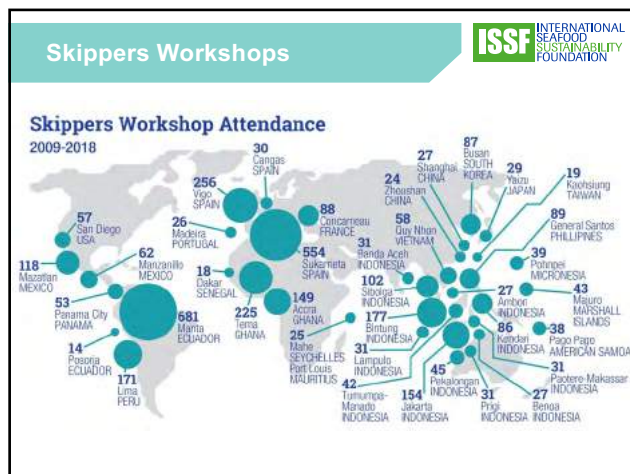
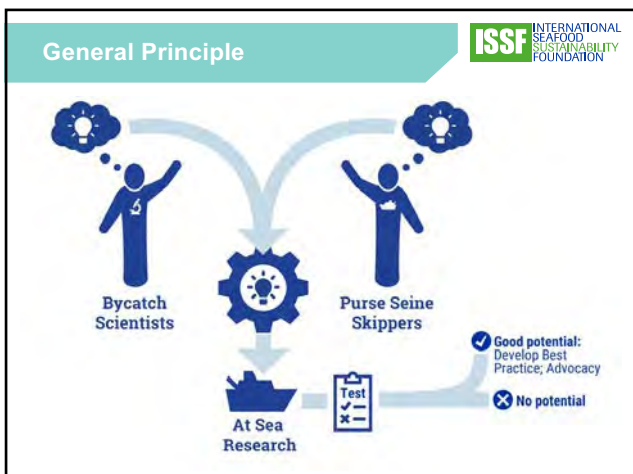
Bycatch Ratios

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Bycatch-to-catch ratios (non-target / SKJ+YFT+BET)

- Generally small
- Decreased slightly over the past 10 years
- Highest in the Atlantic mostly because minor tuna species are caught and utilized

Region	Organization	Year	Ratio
EPO	DOL	2008	0.1%
	DOL	2017	0.1%
	FAD	2008	1.1%
	FAD	2017	1.0%
	FSC	2008	0.2%
WCPO	FSC	2017	0.1%
	FAD	2008	1.0%
	FAD	2017	0.8%
	FSC	2008	0.3%
	FSC	2017	0.3%
AO	FAD	2010	13.8%
	FAD	2016	10.5%
	FSC	2010	3.4%
	FSC	2016	2.2%
	FSC	2017	2.2%
IO	FAD	2008	4.0%
	FAD	2017	1.7%
	FSC	2008	0.4%
	FSC	2017	0.9%





- ### At-Sea Trials
- ISSF** INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION
- Hierarchical steps**
- Ideas for tests are designed by the time at which the measure takes place within the fishing operation:
- 1. Passive mitigation** – before the vessels are at the FAD
e.g., non-entangling FADs; acoustic species discrimination
 - 2. Avoid catching bycatch** – before setting when the vessel is at the FAD, *e.g., attraction of sharks away from FADs before setting, acoustic discrimination of species before setting*
 - 3. Release bycatch from the net**
e.g., release sharks and small bigeye and/or yellowfin tuna out of the net
 - 4. Release bycatch from the deck**
e.g., release animals alive from the deck

At-Sea Research Activities

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	Passive Mitigation	Avoid before setting	Release from net	Release from deck
1. 2011 EPO Cruise on the FV YOLANDA L	✓	✓		✓
2. 2011 IO Cruise on the MV MAYAS DUDONG	✓	✓		✓
3. 2012 EPO Cruise on the FV VIA SAMOUN	✓	✓		✓
4. 2012 IO Cruise on the FV TORRE GULLA	✓	✓	✓	✓
5. 2012 WCPO Cruise on the FV CAPE FINSTERRE	✓	✓	✓	✓
6. 2013 WCPO Cruise on the FV CAPE FINSTERRE	✓	✓	✓	✓
7. 2014 WCPO Cruise on the ALBATUN TRES	✓	✓	✓	✓
8. 2014 CP-10 cruise (with SPC)	✓	✓		
9. 2015 AO cruise on the FV CAP LOPEZ	✓	✓		
10. 2015 Biodegradable twine tests at U. Hawaii	✓	✓		
11. 2015-2017 tests of shallow versus normal depth FADs in the equatorial EPO	✓	✓		
12. 2015 CP-11 cruise (with SPC)	✓	✓		
13. 2015 AO Cruise on the SEA DRAGON	✓	✓		
14. 2016 AO Cruise on the FV MAR DE BERGIO	✓	✓	✓	
15. 2016 EPO Cruise on the FV LUBICA	✓	✓	✓	
16. 2016 Acoustic research in Achnoines, Panama (with IATTC)	✓	✓		
17. 2016 CP-12 cruise (with SPC)	✓	✓		
18. 2016 Biodegradable twine tests in the Maldives	✓	✓		
19. 2017 Test of biodegradable ropes in FADs in the western Indian Ocean	✓	✓		
20. 2018 AO Cruise on the FV PACIFIC STAR		✓	✓	✓
21. 2018 CP Cruise (with SPC)		✓	✓	✓
22. 2018 IO Cruise on the FV TALENDUC		✓	✓	✓



Bycatch Research Steering Committee 

Javier Ariz*
Diego Bernal
Richard Brill
Laurent Dagorn
Martin Hall
Kim Holland
David Itano
Bruno Leroy
Gala Moreno
Simon Nicol*
Miki Ogura*
Hiroaki Okamoto*
Tatsuki Oshima
Jacques Sacchi
Kurt Schaefer
Peter Sharples*



Diverse expertise

* Past Members

Skippers' Workshop Team 


Laurent Dagorn
Fabien Forget
Martin Hall
David Itano
Eric Largacha
Gala Moreno
Jefferson Murua
Igor Sancristobal
Anung Widodo

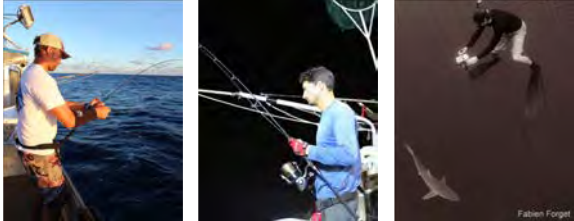


At-Sea Researchers 

Shiham Adam
Rhett Bennett
Alfredo Borie
Guillermo Boyra
Patrice Dewals
Cory Eddy
John Filmalter
Fabien Forget
Dan Fuller
Kim Holland
Melanie Hutchinson
David Itano
Riyaz Jauhary
Bruno Leroy
Udane Martinez
Gala Moreno
Jeff Muir
Blanca Onue
Alex Salgado
Igor Sancristobal
Kurt Schaefer
Beth Vanden Heuvel



Teams 



Jeff Muir: 8 cruises Fabien Forget: 8 cruises JD Filmalter: 6 cruises

Our Funders







GORDON AND BETTY
MOORE
FOUNDATION

WALTON FAMILY
FOUNDATION

Our Research Partners















The Vessels and Their Crew



- ALBATUN TRES
- CAP LOPEZ
- CAPE FINISTERRE
- GUTSY LADY 4
- INPESCA (fleet)
- LJUBICA
- MAR DE SERGIO
- MAYA'S DUGONG
- NIRSA (fleet)
- PACIFIC STAR
- PACIFIC SUNRISE
- SEA DRAGON
- TALENDUIC
- TIMARINE (fleet)
- TORRE GIULIA
- VIA SIMOUN
- YOLANDA L

PHOTOS © ISSF 2014, 2011
Eduardo Escobar

Service Providers















4. The Workshop

Sessions



Day 1 — PM

- Session 1: **Bycatch of the Tuna Purse Seine Fishery** — V. Restrepo
 Session 2: **Sharks and Rays** — L. Dagorn

Day 2 — AM

- Session 3: **Small BET and Yellowfin Tunas** — J. Murua
 Session 4: **FAD Structure Impact** — G. Moreno

Day 2 — PM

- Session 5: **FAD Management** — V. Restrepo
 Session 6: **Looking Ahead: The Next 10 Years** — L. Dagorn

EACH SESSION: Introduction, Poll / 10 min.
 Presentation / 35 min.
 Discussion Panel / 45 min.

Logistics



Facilitator: Ian Cartwright

Simultaneous Interpretation: Speak slowly; use microphone

Food: On your own (FAO cafeterias). Be prompt!

Next: Poll training!



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Thank You!





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Session 1

Bycatch of the Tuna Purse Seine Fishery

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy

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Bycatch of the tuna purse seine fishery ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

1. Perception of bycatch issues 10 years ago and now
2. $\text{Bycatch} = \text{BPUE} \times \text{Fishing effort}$
3. Total bycatch and bycatch by species group
4. Bycatch composition
5. Other tropical tuna fishing gears
6. Observers programs globally
7. Electronic monitoring
8. Retention and utilization
9. Skippers' Workshop results

1. Bycatch issues 2009–2019 ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

Perception of bycatch issues in the tropical tuna purse seine fishery is not the same as 10 years ago.

Research and need to better understand the fishery have also led to a better understanding of bycatch issues.

Some issues were not apparent (e.g. shark entangling)

Other issues have been better characterized (e.g. bycatch-to-catch ratios)

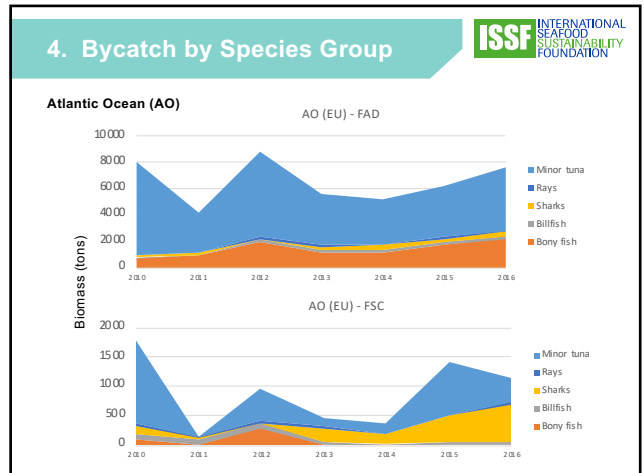
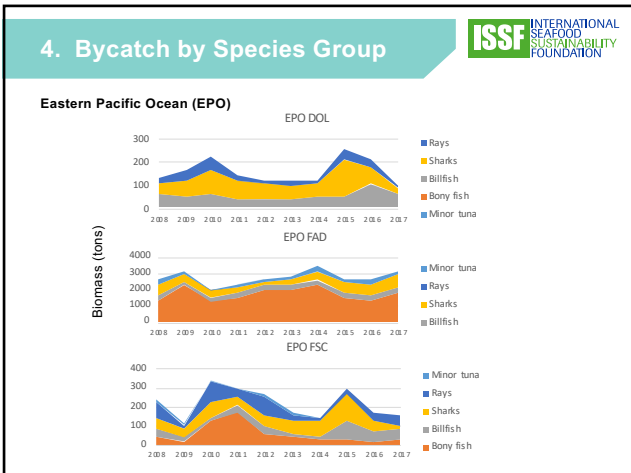
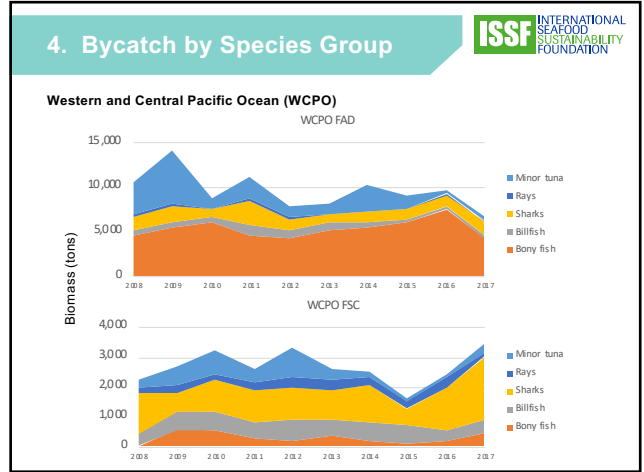
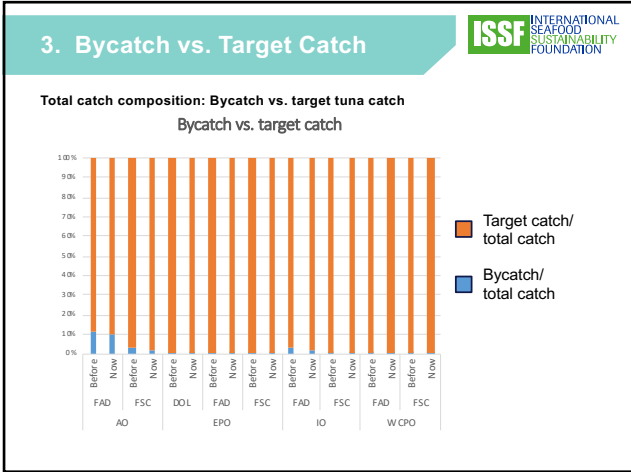
2. Bycatch = BPUE x Fishing effort ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

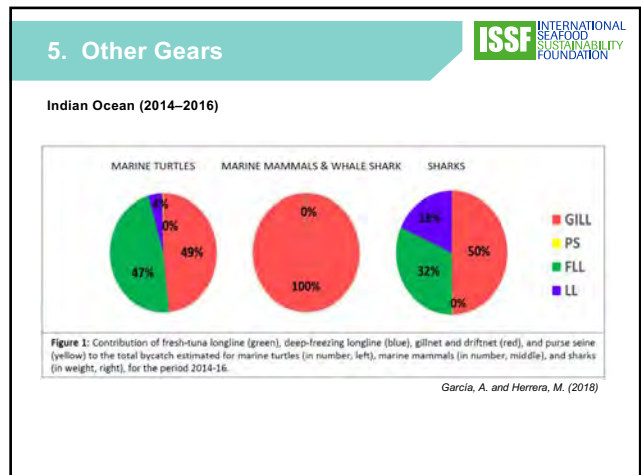
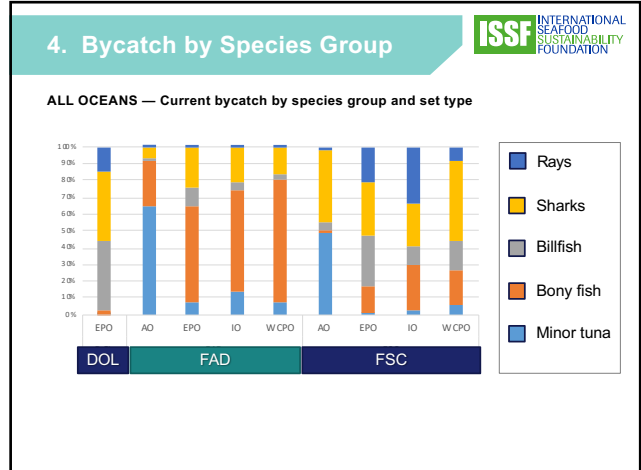
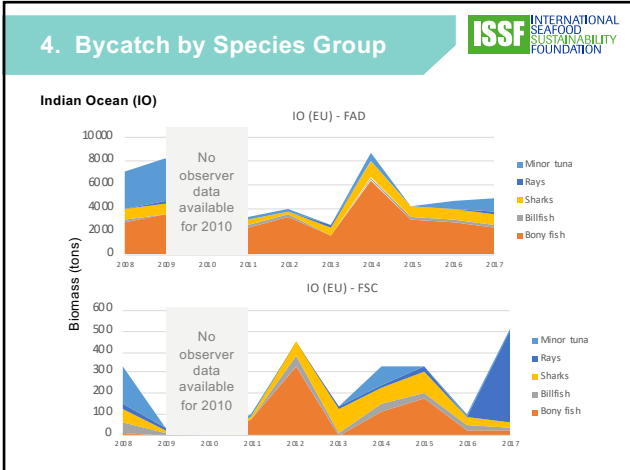
Given that total bycatch is directly correlated to **bycatch per unit of effort (BPUE)** and **total effort**,

2 possible approaches to reduce bycatch:

- ↓ BPUE
- ↓ overall effort

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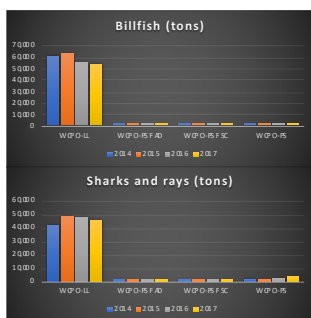


5. Other Gears



Western and Central Pacific Ocean (2014–2017)

Contribution to total mortality of purse seine and longline fisheries



PS / SPC (pers. comm Feb 2019)

LL / Peatman et al. (2018)
WCPFC-SC14-2018/ST-WP-03

6. Observer Programs Globally



- WCPFC ROP — 2007
- Forum Fisheries Agency (FFA) — 1986
- IATTC/AIDCP Program — 1993
- ICCAT Scientific Observer program — 2010
- ICCAT Eastern Atlantic and Mediterranean Bluefin Tuna Observer Programs — 2010
- ICCAT Observer Program for Bigeye and Yellowfin — 2011
- IOTC Regional Observer Scheme — 2010
- CCSBT Observer Program — 2001

6. Observer Programs Globally



- Most programs were created as a solution to **low data reporting by crew**
- All RFMO programs have **detailed training standards** and entrance qualifications (no conflict of interest)
- **Observers functions differ** among RFMOs – **scientific role** vs dual **scientific and compliance role**.
- Observer **coverage** requirements are also different depending on ocean/region

6. Observer Programs Globally



Human observer coverage requirements vary among tuna RFMOs

- **WCPFC and IATTC** — 100% coverage is required for large-scale purse seine vessels.
- **IOTC and ICCAT** — a minimum of 5% coverage is required for various gear types, including purse seine
- **ICCAT** also requires 100% observer coverage for all vessels 20m LOA or greater during a FAD time-area closure, including support vessels, and 100% coverage in the bluefin fishery.

Large-scale longline vessels in all RFMOs have a requirement of a minimum of 5% coverage.

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7. Electronic Monitoring

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Development of Electronic Monitoring Systems (EMS) was triggered by:

- The need for an **alternative source of data** that could complement data collected by human observers (e.g. EMS can provide 24 hour coverage, monitor both decks at the same time)
- **Space problems** in small vessels
- Need to reduce **corruption** and enhance **safety**

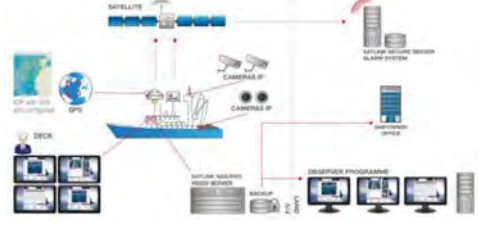


7. Electronic Monitoring

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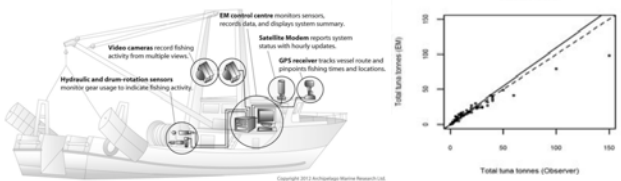
EMS: **Useful tool** to monitor many aspects of fishing operations, for scientific and/or compliance purposes. Also for vessel owner.

ISSF PS pilots in all Oceans showed promising results. ABNJ Tuna Project implemented EMS for Ghana fleet.



7. Electronic Monitoring

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EM satellite camera monitors catches, records data, and displays system summary.

Video camera record fishing activity from multiple views.


Hydraulic and down-reel sensors monitor gear usage to indicate fishing activity.

Satellite Modem reports system status with hourly updates.

GPS receiver tracks vessel route and provides fishing times and locations.

Total tuna tonnes (EM)

Total tuna tonnes (Observer)



7. Electronic Monitoring

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EMS could **complement human observers**, depending on the goals.

- One of the strengths in PS fisheries is reporting of large specimens
- There are still some weaknesses, e.g. accurate species composition (but this is also a problem for humans)

EMS could significantly **increase the coverage** of current programs.

A certain **level of human observer coverage** is still needed (e.g. biological samples, fishing activity at a fine scale).

Some RFMOs have already adopted **EMS minimum standards for PS** to harmonize the implementation of EM systems across different vendors.

8. Retention and Utilization



Full retention and subsequent utilization of non-target species is one way in which the wasteful practice of discarding fish at sea can be reduced.

Several pilot projects have been conducted to better understand the potential for bycatch utilization in tropical tuna purse seine fisheries.



IMPLEMENTATION OF PILOT PROJECTS TO EXPLORE THE MARKET VIABILITY OF FULL RETENTION OF NON-TUNA SPECIES IN PURSE SEINE FISHERIES / ISSF Technical reports 2014-12 and 2016-16

Retaining bycatch to avoid wastage of fishery resources: How important is bycatch landed by purse-seiners in Abidjan? / SCRS/2016/017

Utilization and trade of *faux-poisson* landed in Abidjan / SCRS/2016/158

8. Retention and Utilization



MAIN OUTCOMES/ RECOMMENDATIONS

- ✓ **Pilot bycatch marketing projects should continue** in additional areas, along with efforts to monitor and encourage enhanced bycatch utilization.
- ✓ **Priority: WCPO and IO.** In the AO bycatch utilization is already at high levels. In the EPO total retention for all catch has long been common practice.
- ✓ **Need to increase availability and timeliness of observer data on all aspects of bycatch and utilization**, including information on the post-harvest disposal of both bycatch and small/undersized tunas.

9. Skippers Workshops Results



- ✓ **Include fishers in the process.** They are experts and in charge of daily fishing operations. They provide feedback on activities most likely to succeed in their ocean and type of vessel.
- ✓ **Perception of bycatch issues for fishers and fleets is not fixed**, but rather evolves overtime. Provision of "sound" scientific information helps.
- ✓ **Reward for good practices that benefit fishers and companies.** Incentive of better fish prices and market options, avoid closures or prohibitions, etc. are ways to encourage skippers to adopt best bycatch mitigation practices.
- ✓ **Fishers want to catch tuna and do not like to generate bycatch.** For them it is a problem, hence they are interested in solutions, especially when they do not interfere greatly with the fishing operation.

Concluding remarks



- **Overall rates of bycatch in tropical tuna purse seine fisheries are very small**
- In the **Atlantic Ocean**, bycatch rates are higher due to minor tuna species which are targeted and marketed.
- Purse seine fisheries in all oceans are **required to carry some level of human observer coverage**, the main source of bycatch data
- **EMS can augment the data collected on bycatch.**

Concluding remarks



- **Retention and utilization is one way of reducing discards.** Utilization is already high in the Atlantic.
- **Skippers are interested in reducing the bycatch** generated in their fisheries. Keeping them involved in the process is key.

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Session 2

Sharks and Rays

International Workshop on Mitigating Environmental Impacts
of Tropical Tuna Purse Seine Fisheries

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Food and Agriculture
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United Nations




**Key Shark Species
Caught by Purse Seiners**





Over 90% of shark bycatch by purse seiners is composed of **Silky Sharks** (mostly small individuals)





**Key Shark Species
Caught by Purse Seiners**





- Second main shark species caught at FADs is **Oceanic White Tip Sharks**
- Commonly **perceived as rare**
- There is a wide consensus that **populations are decreasing**

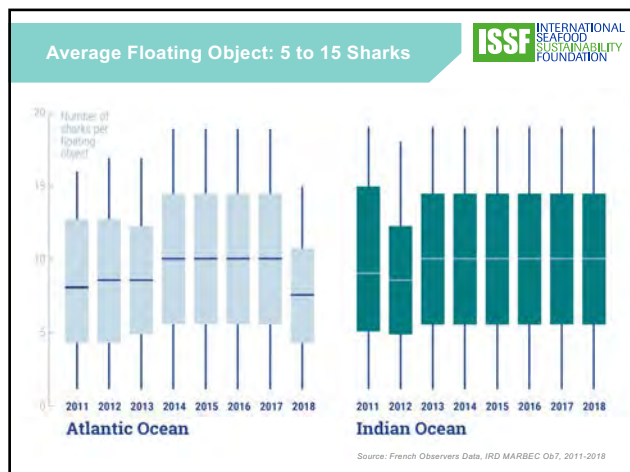
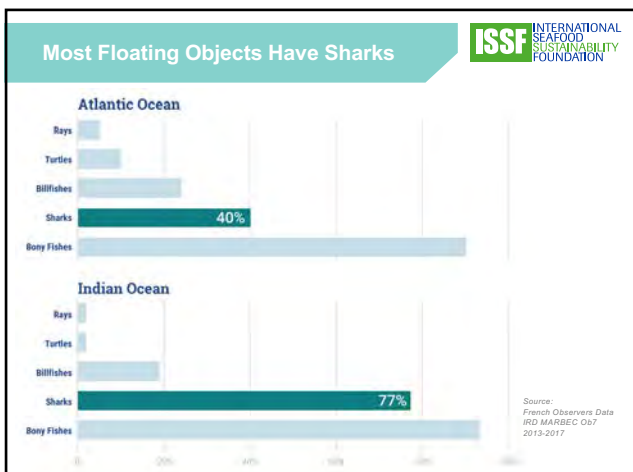
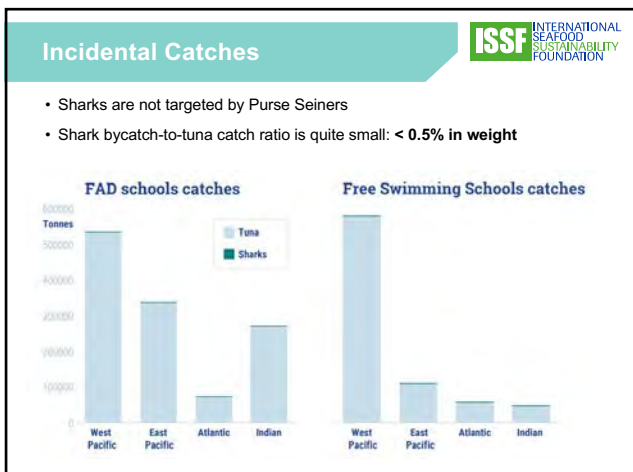



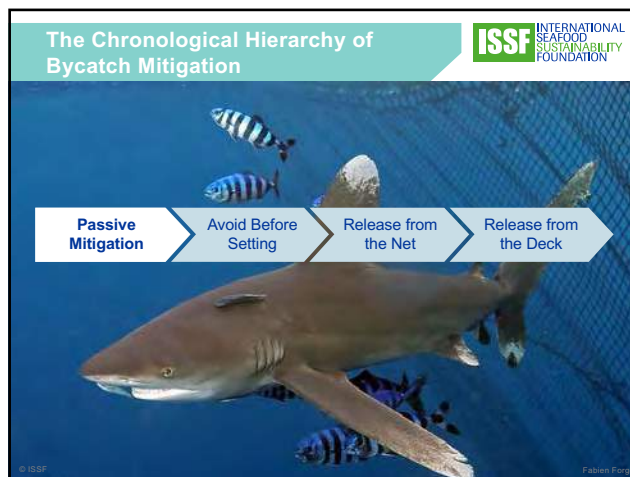
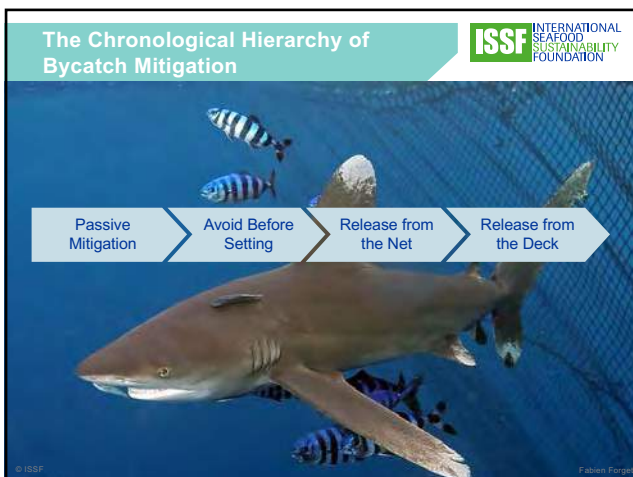
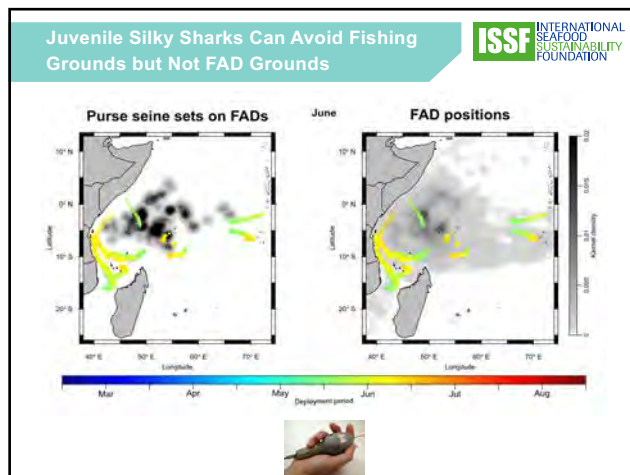
Whale Sharks & Mobulid Rays



Whale sharks and **Mobulid rays** are not caught on logs or FADs, but some sets are done on tunas associated with them.





Sharks Like Playing... but it can be risky






Entanglement Issues



Scientists, managers, fishers:
Problem of entanglement of sharks in nets of FADs was considered negligible compared to fishery mortality

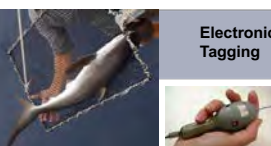




How Did We Find It?





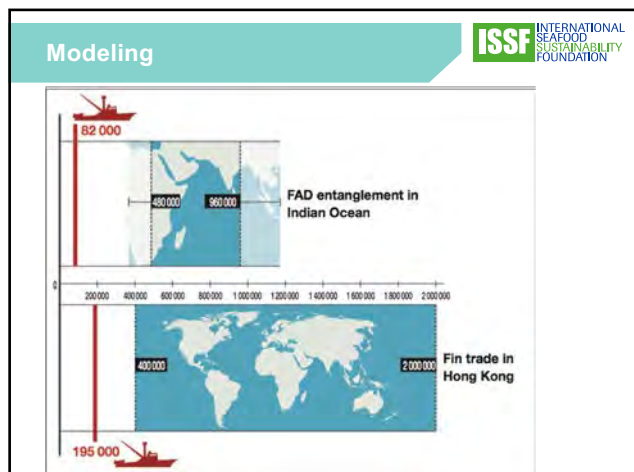
Two independent methods have shown the extent of the issue in the Indian Ocean.
Filmalter et al. 2013 Frontiers in Evol & Env

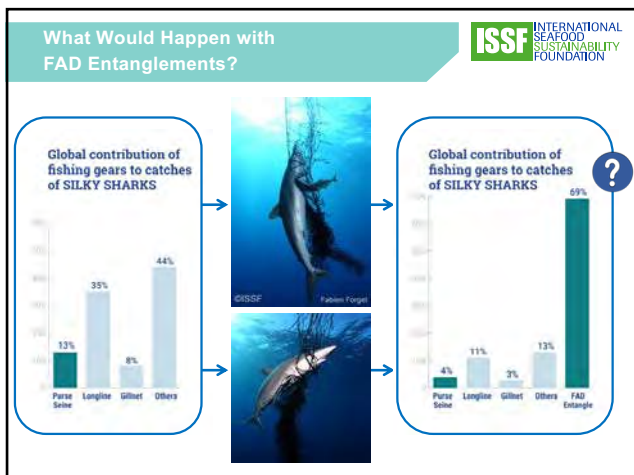
Electronic Tagging

Underwater Observations

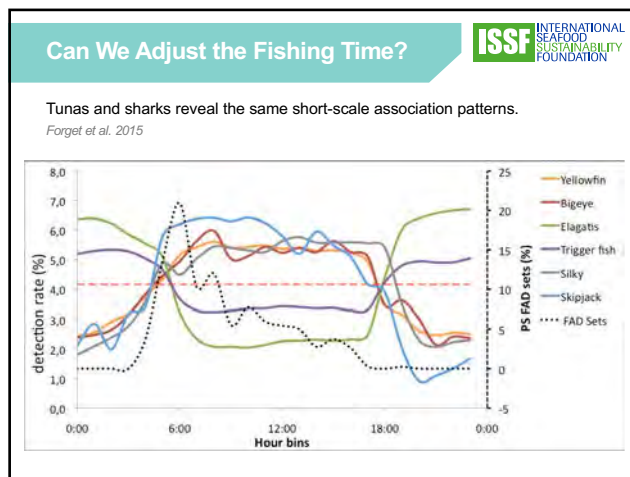
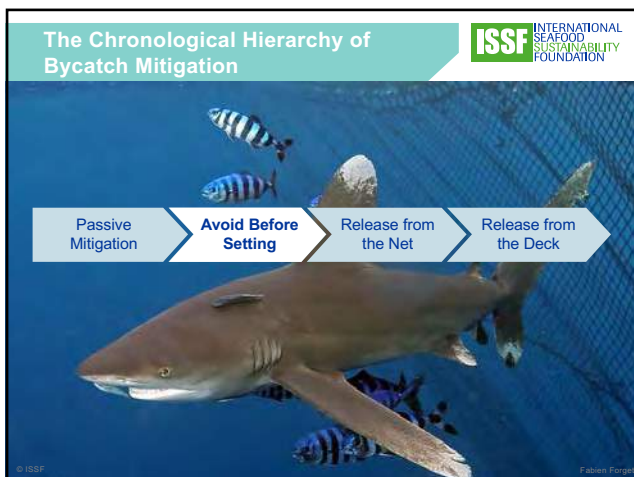







Conclusions

- Extrapolation to other oceans was not possible (FAD density, shark density, FAD design)
- Large uncertainty, but problem is clear and solutions evident: Ban the use of netting to build FADs (See ISSF guide for Non Entangling FADs)



Target Large Schools

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Avoiding sets on schools of tuna less than 10 tons would reduce the amount of bycatch of silky sharks by **21-41%** depending on the ocean.

Dagorn et al. 2012

The diagram illustrates two scenarios of tuna schools and their impact on silky shark bycatch. On the left, a 'large school' of tuna is shown as a dense, rectangular cluster of fish. Below it, a 'bycatch' section shows a group of four silky sharks. On the right, a 'small school' of tuna is shown as a less dense, rectangular cluster. Below it, a 'bycatch' section shows a group of four silky sharks. The visual comparison suggests that targeting larger schools results in a higher proportion of sharks being caught relative to the amount of tuna.

The Chronological Hierarchy of Bycatch Mitigation

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The image shows a shark swimming in a fishing net. Overlaid on the image is a flowchart with four steps in chevron-shaped boxes: 'Passive Mitigation', 'Avoid Before Setting', 'Release from the Net', and 'Release from the Deck'. The steps are arranged from left to right, indicating a chronological hierarchy of mitigation measures.

Sharks Aggregate in a Particular Area of the Net

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The left photograph shows an aerial view of a fishing net on the ocean surface, with a red circle highlighting a specific area. The right photograph is an underwater view showing a net with a large number of sharks aggregated in a particular section, demonstrating their tendency to cluster in certain areas.

Create a Window in the Net

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The left photograph shows a net with a rectangular opening or 'window' cut out. The right photograph shows a net with a similar opening, but with a shark swimming through it, demonstrating the effectiveness of this mitigation technique.

Let the Sharks Swim Out...



Shark Trap



Fishing for Sharks



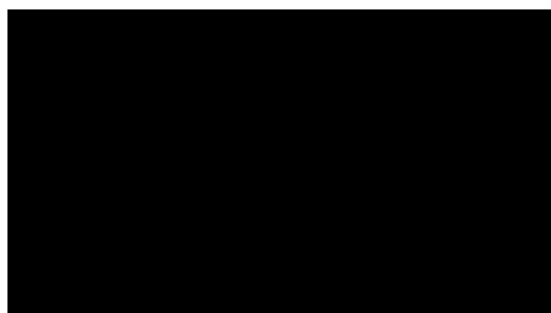
© ISSF (2016)

Edana Martinez

Fish and Release



15-35% of sharks present in the net can be caught and released.



Fish-and-Release Success

ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

15–35% of sharks present in the net can be caught and released (depending on shark fishing experience) with **97% survival rate**

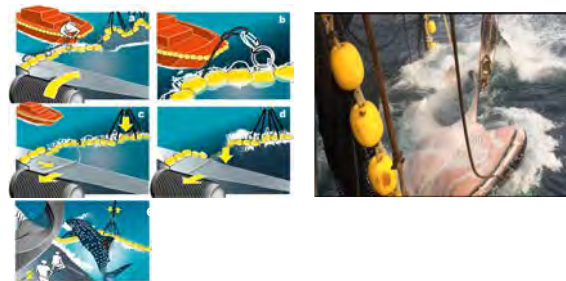


Whale Sharks

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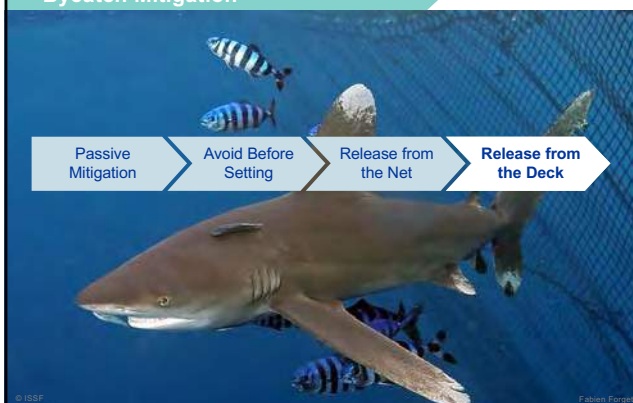
12 whale sharks encircled in tuna purse seine nets and released using "best practice," when possible (ISSF + IRD/AZTI projects) — **NO MORTALITY**

Escalante et al. 2016



The Chronological Hierarchy of Bycatch Mitigation

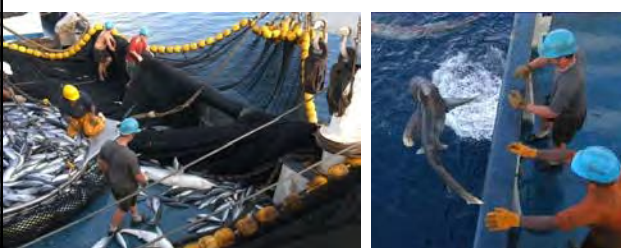
ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

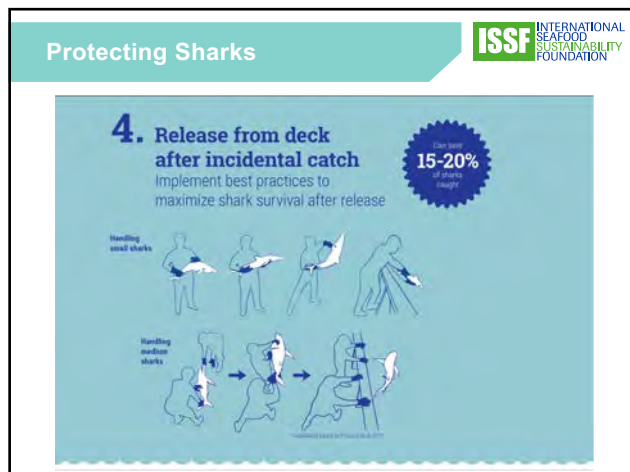
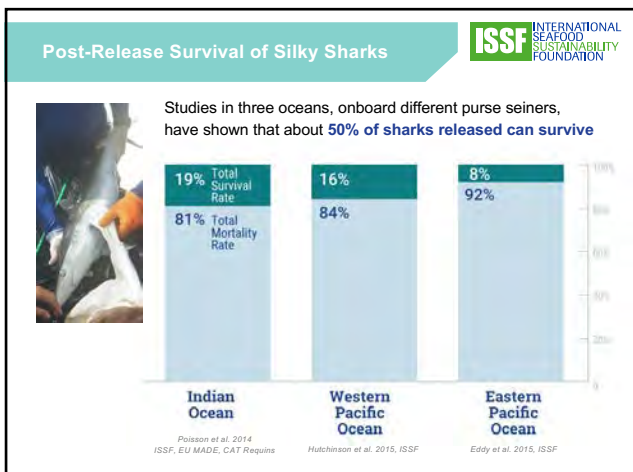


Passive Mitigation → Avoid Before Setting → Release from the Net → Release from the Deck

70% of Sharks Arrive Dead on the Deck... but 30% Arrive Alive

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Mobulid Rays

Chilean Devil Ray
ISSF Atlantic
6 tagged rays
5 mortalities
17% survival

Spintail Devil Ray
Francis & Jones 2017
7 tagged rays
4 mortalities
43% survival

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Thank You!

   Food and Agriculture Organization of the United Nations 

Session 3

Small Bigeye & Yellowfin Tunas

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy

ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION | gef | Food and Agriculture Organization of the United Nations | COMMON OCEANS

What are "Small Tunas"?

- Commercially speaking, undesirably small tuna sizes are individuals below 3 pounds/ 1.4 kg. Biologically, most YFT and BET below 1 m length are juvenile/immature.
- Most gears catch to some degree juvenile YFT and BET.
- PS catches on FADs for target species are: SKJ (70%), YFT (20%) and BET (10%).
- Discarding of undesirable sizes of SKJ, YFT and BET tuna is not permitted by most RFMOs and other organizations (e.g. ISSF Measure 3.3).
- Different from "minor tunas" which are species such as the *Auxis* group (bullet and frigate tunas) and the *Euthynnus* group (Pacific black skipjack and little tunny). In some fisheries these species are targeted and commercialized.

Source: Restrepo et al. 2017

YFT & BET Catch by Ocean and Gear 2010-2017

Species	Ocean	PS (%)	OTHERS (%)
YFT	WCPO	62%	38%
	EPO	92%	8%
	IO	28%	72%
	AO	61%	39%
BET	WCPO	44%	56%
	EPO	79%	21%
	IO	19%	81%
	AO	28%	72%

Quality Stock Evaluations Require Good Data

- Key to reliable stock evaluations need quality scientific data (e.g. observer data, fishing technology, buoy data, etc.).
- MSY is notoriously difficult to estimate as models are highly sensitive to assumptions.
- Precise knowledge on biological characteristics of each stock are essential → Improving last 10 years.
- Reliable CPUEs accounting for "technological creep" and fishing strategies → Rapid evolution, complex.

Artificial intelligence ID systems (EMS, smartphones...)?

Source: Lopez et al. 2014

Overfishing & Loss of Yield Per Recruit

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A stock can be overfished by catching too many juveniles, too many adults or a combination of both.

Estimates of reduction in spawning potential due to fishing WCPO bigeye by various gears / Source: McKechnie et al., 2017

Potential yield results from differences in catch sizes. Having the right equilibrium of gears to catch small vs. large fish is often a **political management decision** rather than scientific.

Tropical Tuna Stock Status

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Small YFT/BET Mitigation Activities

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- Acoustic selectivity to address undesired tuna mortality in FADs
- Tuna behaviour around the FAD and in the net (spatial and temporal separation)
- Effect of FAD depth on BET aggregation
- Fishery-independent indexes of abundance

Predicting Tuna Composition at FADs


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With current PS acoustics (sonars, echo-sounders) it is difficult to distinguish tuna species at FADs.

Table 2. Predicted and actual weight (g) by species, and bigeye and yellowfin combined, along with the percent difference (% Df) for the eight catch prediction experiments.

Set	Skipjack			Bigeye			Yellowfin			Bigeye and yellowfin				
	Predicted	Captured	% Df	Predicted	Captured	% Df	Predicted	Captured	% Df	Predicted	Captured	% Df		
1	16.0	50.9	378	18.0	8.3	46.3	22.0	14.2	64.5	48.1	40.0	20.3	94.3	
2	48.0	55.1	202	7.0	5.9	83.3	11.0	19.4	19.7	18.0	19.3	7.8	1.8	
3	11.0	35.4	231	5.0	1.0	193.1	1.0	4.0	18.8	7.0	8.4	16.7	22.2	
4	99.0	115.1	217	33.0	13.8	82.3	34.0	18.0	81.5	67.0	11.8	71.3	1.5	
5	4.0	14.5	378	30.0	11.7	67.8	20.0	12.8	43.9	60.0	24.3	68.5	1.8	
6	90.0	180.0	200	20.0	8.6	130.2	27.0	8.1	112.4	77.0	15.3	129.1	1.8	
7	65.0	130.0	122	35.0	10.0	176.4	30.0	29.9	8.3	60.0	41.9	68.1	1.8	
8	25.0	54.3	217	9.0	8.3	118.2	12.0	13.7	11.2	21.0	66.0	27.2	1.8	
%												43.1	108.3	87.9

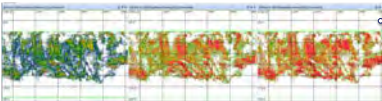
Source: Fuller and Schaefer, 2014

Acoustic Discrimination 




BET?
SKJ?
YFT?

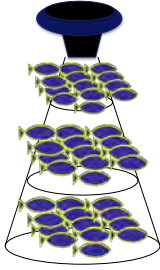
Selective fishing to address undesired tuna catches



99% SKJ

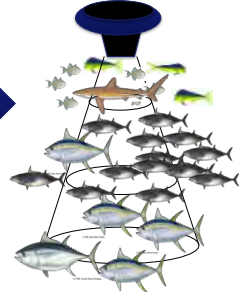
Technology to Address Undesired Tuna Mortality 


ROUGH BIOMASS ESTIMATES



➔

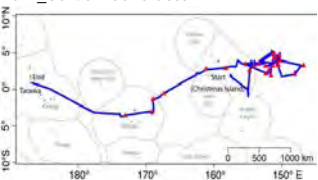
BIOLOGICALLY RELEVANT MEASURES




Research Towards Tuna Species Discrimination 

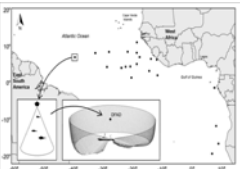
Research cruises on-board purse seiners

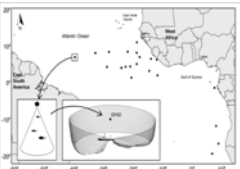
2014_Central Pacific Ocean






2016_Atlantic Ocean







Research Towards Tuna Species Discrimination 

2016_Ex-situ measurements of YFT Target Strength



Target Strength measurements based on theoretical models



74 cm Yellowfin 20 min post mortem



Source: Boyra et al. 2018






Acoustics: State of Knowledge & Technology

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- Frequency response is promising for discrimination between tunas.
- Obtained TS for BET and SKJ, which is fundamental knowledge needed to scale acoustic measurements into biomass, and can be integrated in acoustic tools used by fishers.
- Buoy manufacturers have started introducing 2 contrasting frequencies in their buoys.
- Future work: improve TS-size frequencies for YFT, develop refined discrimination algorithms, make knowledge available to fishers and technology manufacturers.

Tuna Residency at Dfads

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SKJ SHORT RESIDENCY TIMES
YFT STAYS AT FAD LONGER

IO (Seychelles)
0,2 days < 9 days (0-17) < 9 days (0-24)

IO (Mozambique)
5 days (4-6) < 7 days (0-20) < 9 days (0-27)

WCPO (PNA)
2 days (Max 10) < 2,5 days (Max 50) < 3 days (Max 30)

AO (Senegal)
7 days < 14 days < 20 days

Source: Dagorn et al., 2007; Forget et al., 2015

Tuna Diel Behavior at FADs

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When associated with dFADs swimming depths of SKJ, BET and YFT (e.g. 0-100 m) day-night movements are shallower than the effective fishing depths of most PS nets (e.g. 120-160 m)

EPO 2011 Research Cruise

SKJ ○
YFT ○
BET ○

Source: Schaefer and Fuller, 2013

Catching SKJ Away From the FAD

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- There is variability in movements of SKJ and YFT, with temporary formations of species-specific subgroups.
- Targeting mono-specific SKJ schools when they move away from the FAD does not seem feasible to reduce fishing of small YFT/BET.

EPO 2011 Research Cruise

Fig. 3 Percent of time all skipjack (blue), bigeye (green) and yellowfin (yellow) tunas were within detection range of the VR2W

Fig. 4 A 50-m skipjack (black) and/or blue (blue) of a 50-m skipjack tuna (SKJ), with a continuous ultrasonic transmitter, as it moved relative to the position of the FAD (black circles) at which it was released during experiment T

Source: Schaefer and Fuller, 2013

Effect of FAD Depth on Catch Composition

40 M

5 M

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Effect of FAD Depth on Catch Composition

Normal Depth FAD

Shallow Depth FAD

BIODEGRADABLE TAIL

5 m

'SAUSAGE' NET TAIL
37-45 m

Summary of 84 sets by 11 NIRSA vessels on normal and shallow depth FADs

	Normal	Shallow
Number of sets (% FADs)	49 (53%)	35 (37%)
Range in set dates	7/16/2015 - 1/06/2017	7/10/2015 - 10/13/2017
Range in set locations	15 S - 6 N, 91 W - 146 W	19 S - 5 N, 81 W - 149 W
Average (range) SKJ catch (t)	9.8 (1 - 117)	13.0 (0 - 144)
Average (range) BET catch (t)	0.0 (0 - 134)	6.7 (0 - 35)
Average (range) VFT catch (t)	1.2 (0 - 20)	2.9 (0 - 15)
Average (range) total tuna catch (t)	17.8 (0 - 140)	22.6 (0 - 151)
Average (range) proportion of BET	0.24 (0 - 0.96)	0.26 (0 - 0.83)

Locations of 84 sets on normal and shallow depth FADs

1st Experiment:
50 FADs each

2nd Experiment:
100 FADs each

Source: Schaefer et al. 2016, 2018 IATTC, NIRSA, ISSF

Tuna Behavior: Distribution in the PS Net

Atlantic Ocean TTV Research Cruise

VIDEO:
WCPO ISSF
Trimarine
Research Cruise

Source: Itano et al., 2012, 2017

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Tuna Fishery-Independent Indices of Abundance

- Currently no method exists for obtaining direct, fisheries-independent estimates of tuna populations.
- Electronic tags provide information on associative patterns over the course of several months.
- Fishers use FADs with echo-sounder buoys with information on presence and abundance of tunas. (+100,000 per year).
- If we know FAD densities and associative behaviors of each species, we can translate real-time information of associated populations into total population estimates.

Source: Moreno et al., 2016; Capello et al., 2016

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Small BET and YFT Tunas Skippers Workshop Results



- Fishing areas, rather than FAD depth, determining BET presence and the possibility of real-time closures.
- Regulations like closures or TACs have an effect on the fishing strategies of fleets.
- Difficulty discerning species composition at FADs with current acoustic technology used by fishers. Progress required to improve the species identification using multiple frequencies.
- Small-scale vessels in developing countries due to low technology and proximity to the coastline catch mostly BET and YFT of smaller sizes.

Conclusions



- Catching juvenile BET and YFT does not necessarily cause overfishing
- But catching juveniles results in loss of potential yield (lower MSY)
- RFMOs can manage these impacts through quotas and/or seasonal or time/area closures
- Better stock assessments can be achieved integrating tuna behavior and buoy data
- In the near future, acoustics work can result in tools for fishers to be more selective in targeting FADs with higher proportion of SKJ





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Thank You!








Session 4

FAD Structure Impact

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy

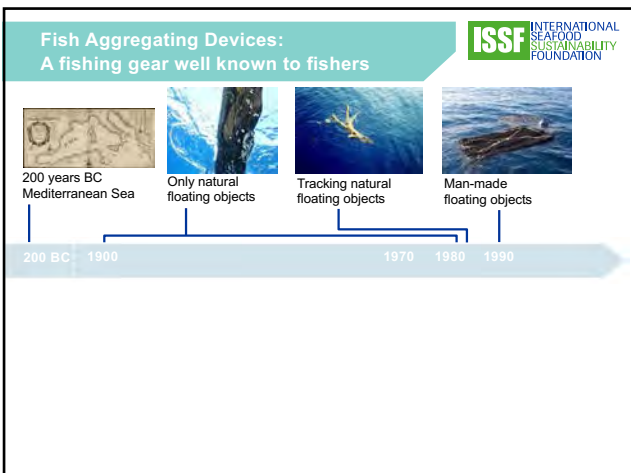
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Floating Objects


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Naturally occurring components of the pelagic ecosystem

Fish Aggregating Devices: A fishing gear well known to fishers

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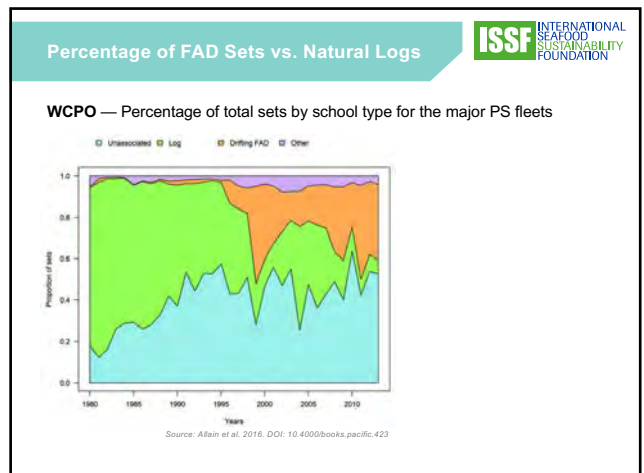
200 years BC Mediterranean Sea

Only natural floating objects

Tracking natural floating objects

Man-made floating objects

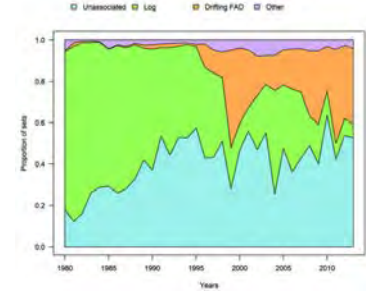
200 BC 1900 1970 1980 1990



Percentage of FAD Sets vs. Natural Logs

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WCPO — Percentage of total sets by school type for the major PS fleets



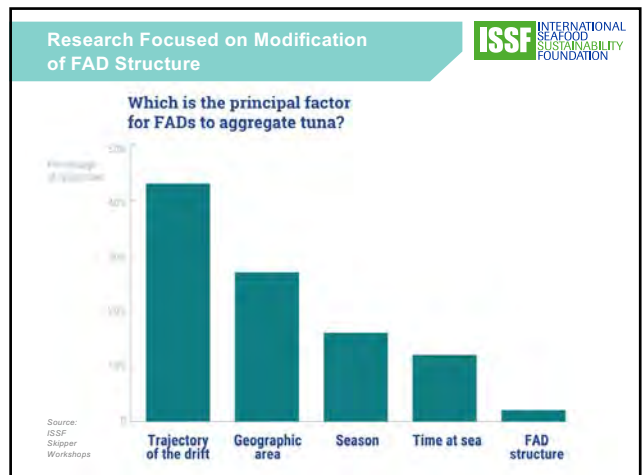
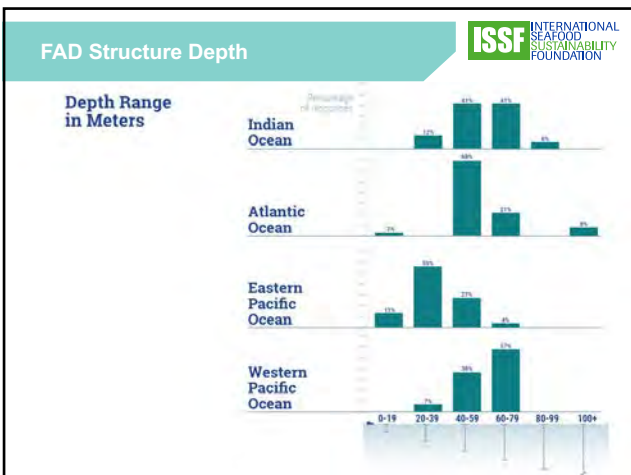
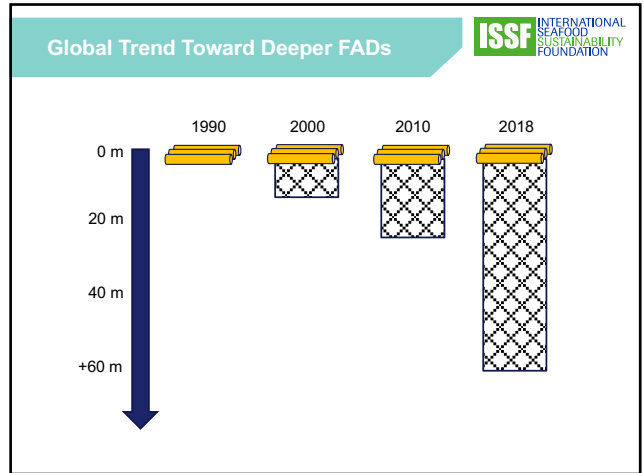
Legend: Unassociated, Log, Drifting FAD, Other


Source: Allain et al. 2016. DOI: 10.4000/books.pacific.423

High Diversity of FADs Worldwide

© FADolmatquet
© Impesca
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Research Focused on Modification of FAD Structure 


SCIENTIFIC KNOWLEDGE:
Experiment in the EPO to compare shallow vs. normal FADs

300 FADs Each Type
 5 m. depth | 37 m. depth






After 60 days monitoring the 2 types:

- ✓ No significant difference in **drift speed**
- ✓ No significant difference in **total tuna catch**
- ✓ No significant difference in **species composition**

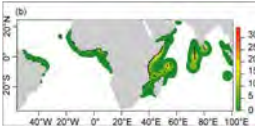
Impacts Caused by FAD Structure 

Ghost Fishing: Entanglement Issues **FAD Beaching & Marine Pollution**

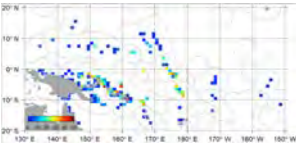
FAD Beaching Events 

Indian & Atlantic Ocean




10% of the FADs deployed end up beaching
Maufroy et al. 2015

Western and Central Pacific



- 5% beaching
- 26% buoy 'lost', likely leading to marine pollution or unnoticed beaching

Escalle et al. 2018

Impact of FAD Structures 

- Damage of vulnerable ecosystems, such as coral reefs
- Marine pollution
- Interference with other economic activities
- Ghost fishing

Marine Pollution:
Oceans Can Not “Digest” Plastics

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FADs accumulate year after year

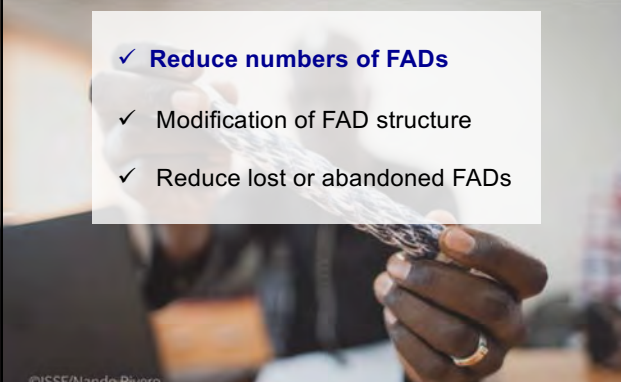


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Reducing Marine Pollution by FADs

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- ✓ Reduce numbers of FADs
- ✓ Modification of FAD structure
- ✓ Reduce lost or abandoned FADs



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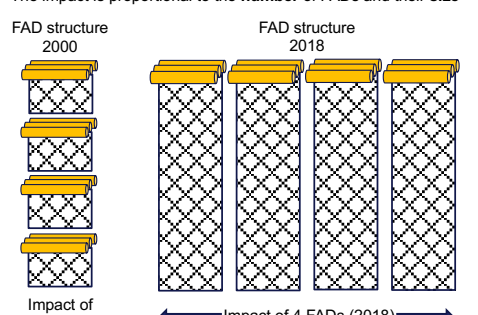
Reducing Marine Pollution by FADs

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The impact is proportional to the **number** of FADs and their **size**

FAD structure 2000

FAD structure 2018



Impact of 4 FADs (2000)

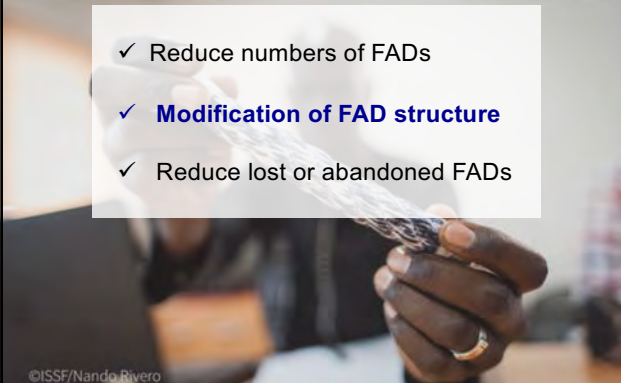
← Impact of 4 FADs (2018) →

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Other Actions to Reduce Marine Pollution by FADs

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- ✓ Reduce numbers of FADs
- ✓ **Modification of FAD structure**
- ✓ Reduce lost or abandoned FADs




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**Reducing FAD Structure Impact:
Modification of FAD Structure**

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OBJECTIVE
To find a biodegradable FAD that degrades after its useful lifetime for fishing.

What is the best definition for a biodegradable FAD?



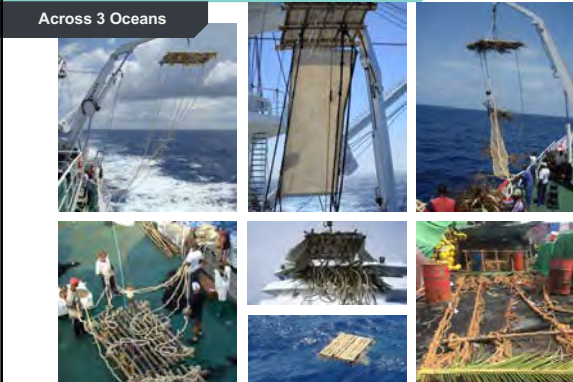
ISSF definition of a Biodegradable FAD:
a non-entangling FAD made of 100% vegetal fibers or materials.*

*This definition does not apply to buoys attached to track them.

**2007 to Present:
Small-Scale At-Sea Experiments**

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Across 3 Oceans



Experiments Under Controlled Conditions

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FIRST STEP: Material Selection

- 100% natural fibers / materials
- Sustainably harvested
- Accessible & available in great quantities
- Available as close as possible to fishing grounds
- They can be processed to make ropes
- Rope diameter and material easy to handle onboard
- Cost



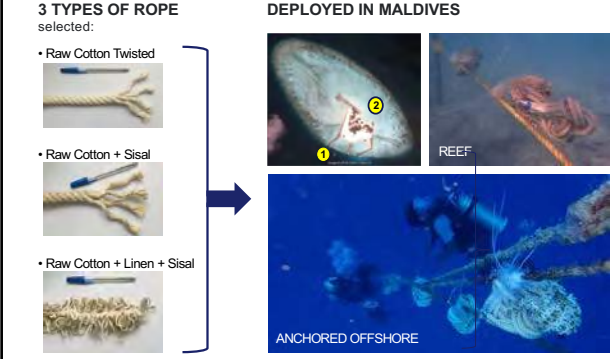
**2016 Tests in Controlled Conditions:
Maldives**


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3 TYPES OF ROPE
selected:


- Raw Cotton Twisted
- Raw Cotton + Sisal
- Raw Cotton + Linen + Sisal

DEPLOYED IN MALDIVES




Results: Maldives 


Raw Cotton + Sisal



Raw Cotton Twisted




Raw Cotton + Linen + Sisal



> >>

- Breaking strength measurements showed that mixed cotton and sisal rope was the strongest rope after one year at sea.
- 100% cotton rope was easier to handle.
- Lower cost of 100% cotton rope.
- 100% cotton rope degradation faster after one year.

100% cotton rope was selected

Other Problems to Solve 


1. Determine the **working lifetime** required for a FAD in the different oceans
2. Design **biodegradable FAD structures** best suited for each oceans
3. Define the **strategy to test** biodegradable FADs in real fishing conditions

Workshops Designed to Answer These Questions 








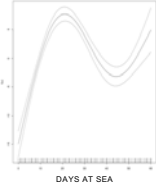

Pilot in Indian Ocean — 2017 

Testing 100 BIO-FADs in fishing conditions

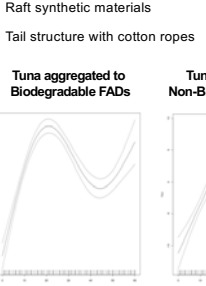
- Raft synthetic materials
- Tail structure with cotton ropes



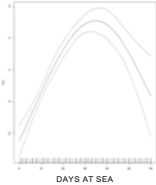
Tuna aggregated to Biodegradable FADs



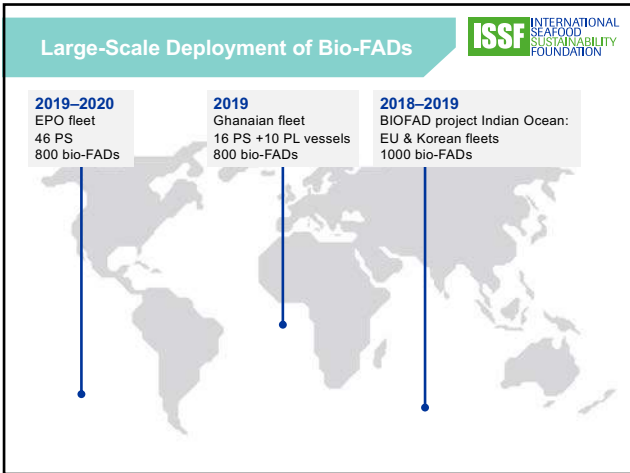
DAYS AT SEA



Tuna aggregated to Non-Biodegradable FADs



DAYS AT SEA



Other Actions to Reduce Marine Pollution by FADs

- ✓ Reduce numbers of FADs
- ✓ Modification of FAD structure
- ✓ **Reduce lost or abandoned FADs**

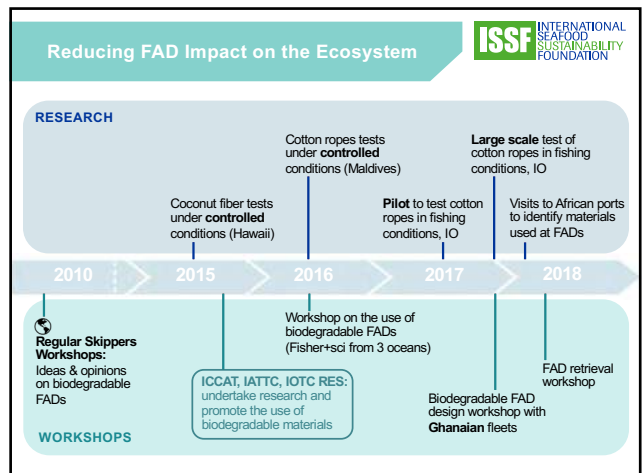
©ISSF/Nanda Rivero

2018 FAD Retrieval Workshop

Workshop Recommendations

- **Quantify strandings:** Identify main beaching zones by establishing priority areas based on the vulnerability of the ecosystem and the degree of stranding.
- **Develop a guide** of good practices for tuna purse seiners and auxiliary vessels with the aim to reduce the loss and abandonment of FADs.
- **Study the trajectories** of FADs based on the position and time of deployment to determine the deployment areas with the highest risk of FAD loss of FADs.
- **Conduct pilot studies** at sea of FADs with navigation capacity to better understand the behavior of these FAD "drones" and the possible strategy for their use.
- In projects on FAD retrieval from the coast, determine the minimum **requirements for the vessels** that would recover FADs, as well as ensure the management of the waste on land.

Source: Moreno et al 2018



Next Steps



- **Quantify FAD loss:** Identify FAD beaching and FAD retrieval priority areas
- Research to **find a biodegradable material** for the floatation
- **Tests** in the western Pacific Ocean
- Evaluate the possibility of **applying a hierarchy scheme** in the definition of biodegradable FADs according to the results of the ongoing experiments at sea and the size and weight of the FAD structure

In Summary



What does a FAD fishery that avoids impacts on the ecosystem look like?

- ✓ Uses FADs **100% made of natural fibers/materials** that are sustainably harvested
- ✓ **Reduces the size and weight** of the FAD
- ✓ **Avoids FAD deployment areas** that imply high risk of stranding
- ✓ **Reduces and control FAD lost and abandonment**, to the extent possible





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Thank You!



Session 5

FAD Management

International Workshop on Mitigating Environmental Impacts of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy




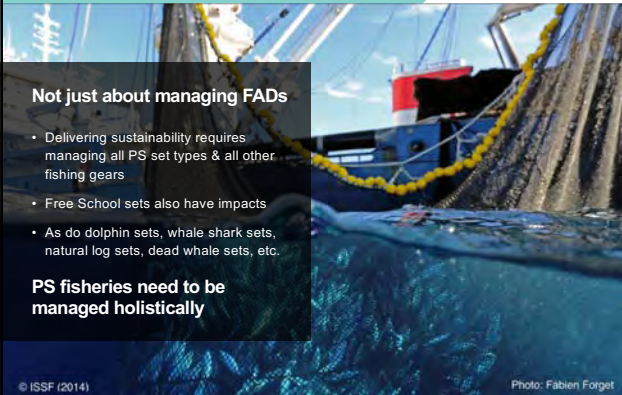


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FAD Management






Not just about managing FADs

- Delivering sustainability requires managing all PS set types & all other fishing gears
- Free School sets also have impacts
- As do dolphin sets, whale shark sets, natural log sets, dead whale sets, etc.

PS fisheries need to be managed holistically

© ISSF (2014) Photo: Fabien Forget

What affects fishing efficiency?



FAD-related
Use of FADs, supply vessels, FAD technology


Other technology
Helicopters, bird radars, computers, satellite imagery, long-range sonar, lateral echo-sounders, navigation radars, private radio communications

Vessel-related
Vessel size, capacity and speed, freezing capacity, net depth and speed, speed of unloadings

Many of these started in the 1990s and continue to evolve. Many are not well monitored historically.





Source: ISSF 2012-10 Understanding purse seine CPUE






Key Elements of FAD Management




Development

- 2010 onwards: RFMO measures
- 2017 Global FAD Science Symposium
- ISSF 2018-05 "Best practices for PS Fisheries in transition to MSC"
- NGO "Collective Best Practices for Well-Managed FAD Fisheries"

Key Elements of FAD Management 


Element 1: Data Reporting

- ✓ Data on FADs (e.g. tracks, echosounder data) to science bodies and authorities w/ appropriate time lags
- ✓ Reporting catch/effort by set type and comply with RFMO and flag state requirements
- ✓ Data from supply and tender vessels

Element 2: Bycatch Mitigation

Require:

- ✓ Non-entangling FADs
- ✓ Participation in pilots with biodegradable FADs (eventually require)
- ✓ Safe handling and best release practices for sharks and rays (and additional measures for silky sharks)
- ✓ Prohibit intentional setting on whale sharks and cetaceans


Key Elements of FAD Management 

Element 3: Monitoring

Require 100% observer coverage (human or electronic) on PS and supply/tender vessels

Element 4: Management - General

- ✓ Require FADs to be marked (FAO Guidelines)
- ✓ Develop science-based FAD and FAD set limits
- ✓ Retain by-catch that can be utilized except vulnerable species that need to be released following best practices.
- ✓ Require a FAD recovery policy
- ✓ Ensure management measures also apply to supply/tender vessels and list them on RFMO Records

Evolution in RFMO FAD Management 

FAD Measures that were in place 10 years ago:


IATTC: Prohibit the use of supply vessels (C-99-07, still in force);
2-month total closure (C-09-01)

ICCAT: 3-month FAD closure in a specific area (Rec. 99-01),
later changed to 1-month covering all set types (Rec. 04-01)

IOTC: No FAD-specific measures

WCPFC: FAD closures (2 months in EEZs and 3 months in high seas);
Required Management Plans (CMM 2008-01)

All RFMOs had initiated some type of scientific or management effort to better understand the impact of FADs, especially on juvenile tunas.

Evolution in RFMO FAD Management 

Where are RFMOs today?


FAD data reporting by set type required and flag State compliance assessed?


IATTC *Data required, but compliance assessment weak*


ICCAT *Data required, but flag state compliance weak*

IOTC *Data required, but compliance assessment weak*

WCPFC *Data required, but compliance assessment is not transparent*

 **RFMO Best Practices Snapshot — 2019**
Updated January 7, 2019

 **FAD Management**


Current RFMO Measures 

Provide data on FAD use to RFMO science bodies (e.g., buoy tracks, echosounder estimates of biomass, etc.) even if not required?

IATTC	Provided voluntarily
ICCAT	✘
IOTC	✘
WCPFC	PNA members voluntarily provide to the SPC available buoy track data for vessels operating under the PNA VDS

Science-based limits on active FADs and/or FAD sets

IATTC	450-70 active FAD limit per vessel. Basis unknown
ICCAT	500 active FAD limit per vessel. Basis unknown
IOTC	350 active FAD limit per vessel. Basis unknown
WCPFC	350 active FAD limit per vessel. Basis unknown


Current RFMO Measures 

Time/Area FAD closure?

IATTC	✔
ICCAT	✔
IOTC	✘
WCPFC	✔

Require the use of non-entangling FAD designs?

IATTC	✔
ICCAT	✔
IOTC	✔
WCPFC	✔


Current RFMO Measures 

Promote the use of biodegradable FADs?

IATTC	✔
ICCAT	✔
IOTC	✔
WCPFC	✔

Establishes FAD recovery policy?

IATTC	✔
ICCAT	✘
IOTC	✘
WCPFC	✔

Current RFMO Measures 

Safe handling and release practices for sharks, rays & turtles?

IATTC	✔
ICCAT	For turtles
IOTC	✔
WCPFC	✔

Other silky shark measures?

IATTC	Retention prohibition
ICCAT	Retention prohibition
IOTC	✘
WCPFC	Retention prohibition

Current RFMO Measures



Prohibit intentional setting on whale sharks & cetaceans?

IATTC	✘
ICCAT	✘
IOTC	✔
WCPFC	✔

Current RFMO Measures



In Summary

- Each RFMO requires several best practice elements of FAD management. (WCPFC addresses all.)
- Many measures have loopholes.
Example: IOTC requires FADs to be non-entangling "applied gradually from 2014"; it does not set a date for a complete transition.
- Some measures are set to enter into force in the future.
- Compliance mechanisms are weak. It is not possible to know if measures are being implemented.

Factors that make FAD management complicated



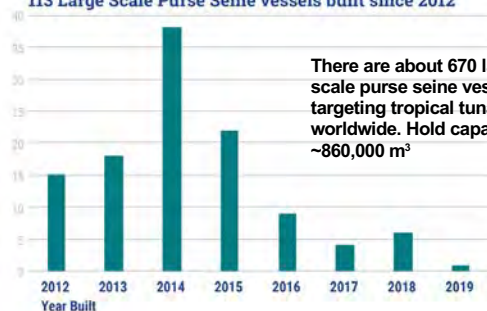
In no particular order

- Management objectives are not well defined for FADs within PS, or for PS relative to other gears (especially LL). Setting science-based limits without clear objectives is hard.
- Many anti-FAD positions are not fact-based.
- Industry and governments resist change. RFMOs are consensus-based.
- Effort creep is difficult to detect. Monitoring usually lags behind innovation.
- With few exceptions, FAD data reporting is still very incomplete.
- Overcapacity is a driver for increased fishing and ineffective regulations. Reducing it is expensive and politically difficult.
- Lack of FAD ownership and marking rules result in complex fishing strategies that are difficult to monitor.

Vessel Capacity



113 Large Scale Purse Seine vessels built since 2012



There are about 670 large-scale purse seine vessels targeting tropical tunas worldwide. Hold capacity ~860,000 m³

NOTE: Active FAD limits are per vessel so they are not really hard limits unless vessel numbers are limited as well.

How many active FADs could be allowed by RFMOs?

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- Using ISSF 2018-17 "snapshot of the number of PS vessels"
- Assuming each vessel uses its maximum
- Using the ISSF PVR and the tRFMO CLAV to assign RFMO area

RFMO	Limit/vessel	# PS Vessels	Max # active FADs
IATTC	70-450	227	70,220
ICCAT	500	79	39,500
IOTC	350	80	28,000
WCPFC	350	305	106,750
Total	>350	691	244,470

The number of FADs in the water globally is thought to be around 100,000 (Gersham et al; Scott and Lopez). But, if each LSPS vessel used the maximum allowed, the number of FADs in the water could increase by nearly 2.5 times!

Other alternatives for tuna management

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Managing by catch quotas (TACs)

- Ineffective if not fully allocated between flags
- Real-time monitoring of PS catch by species is very difficult
- May lead to mis-reporting

Managing by seasonal closure

- A blunt instrument but it seems to work

Managing by time/area closure

- Ineffective unless they are very large

Managing fishing capacity

- I remain hopeful!

There needs to be a comprehensive package of measures tailored to the situation in each RFMO.

RFMO challenges to adopt resolutions

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All RFMOs work by consensus. It takes just 1 member to block or weaken proposed actions.

- Resolutions are adopted for periods of 3-4 years and are unlikely to be revisited in the interim.
- Fleets want certainty that a problem is real and that a solution can be implemented cost-effectively while still catching tuna.
Example: Adoption of non-entangling FADs. Lessons from other oceans or other fleets are often ignored.
 - Sometimes fleets act faster than RFMOs do, especially if they perceive some market reward such as access or price differential.
- PS fleets perceive that they are being monitored and managed much more strictly than LL fleets are (e.g. observer coverage; bycatch mitigation). PS countries are less likely to agree to measures that seem unbalanced.

Skippers Workshop Lessons

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In general, PS skippers share these opinions about management:

- The number of FADs is not the only thing to be managed. Many elements assist FAD fishing such as supply vessels, helicopters and other technologies like echo-sounder buoys.
- Fishers have thoughts on the efficacy and feasibility of different types of measures and possible loopholes; they can contribute to management.
- Regulations are more closely followed when accompanied by incentives.
- Fishers perceive that there usually is not a level-playing field and that enforcement varies greatly by flag and by RFMO.

Concluding remarks



- A lack of clear objectives makes it difficult to define science-based targets.
- The PS fishery needs to be managed holistically. Too much focus on FAD sets detracts from other important issues.
- Fisheries other than PS need to be managed too. Objectives?
- Over the past decade, many NGOs have converged on what they consider are best practice elements for FAD management.

Concluding remarks



- Comparing these elements to RFMO management shows that RFMOs follow some or all of these to some extent. But there are loopholes, exemptions and weak compliance systems.
- RFMOs have made much progress in managing FADs over the past 10 years. But FAD data reporting is still sparse, with some exceptions (e.g. PNA) and the limits on active FADs warrant a careful look.
- Many factors make FAD management complicated. Holistic management of the fishery will require a comprehensive package of measures, tailored to each RFMO.
- Fleets have much to contribute in terms of finding practical and effective solutions





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Session 6

Looking Ahead: The Next 10 Years

International Workshop on Mitigating Environmental Impacts
of Tropical Tuna Purse Seine Fisheries

12-13 March, 2019 | FAO HQ, Rome, Italy





Food and Agriculture
Organization of the
United Nations



Objectives

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Sustainable fisheries | Science-based management

However, management objectives are not always well defined by tRFMOs

- All fishing gears are concerned by the sustainable exploitation of tunas
- An holistic approach is necessary to address all fisheries impacts on the stocks and the ecosystem in general
- The current presentation will focus on research needed to improve the sustainability of tropical tuna purse seine fisheries



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Objectives for the Next 10 Years?

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In Line with RFMO Objectives

- Improve **data** for ecosystem-based fisheries management
- Further reduce fishery-induced mortality of **sharks and rays**
- Further reduce fishery-induced mortality of **small bigeye and yellowfin tuna**
- Further reduce **environmental impacts** of FADs
- Improve the knowledge on the effects of FADs on the ecology of tunas and other associated species (**ecological trap hypothesis**)



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Need for Science Fiction

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Objectives for the Next 10 Years? 

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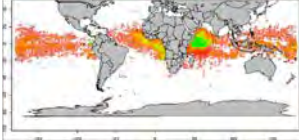
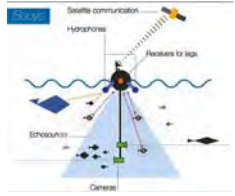
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Data Collection 

One challenge in moving to ecosystem-based fisheries management is the difficulty of integrating and understanding all components

- **Big data and AI:** All data accessible to scientists, analyzed with AI techniques
- **Fishing vessels** as scientific platforms (Melvin et al. 2016): Bird radars, sonars, echo-sounders, EMS, e-logs, etc.
- **FADs** as scientific platforms (Moreno et al. 2016)

The international PS fleet maintains about 100,000 FADs worldwide

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Objectives for the Next 10 Years? 

In Line with RFMO Objectives

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Are sharks swimming in a safe environment? 

Are there very few “entangling” FADs in the 4 oceans?

- Need independent verification
- Tag silky sharks in every ocean every year and check if entanglement events are observed




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Counting the Number of Sharks

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Having a few sharks or >50 sharks in the net completely changes the release issue

Innovation: Develop an **electronic buoy** which counts the number of sharks at FADs and sends data to PS (similar to the echo-sounder buoys)

No shark Few sharks Many sharks

Average FAD: Few sharks but frequent

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Can we attract sharks away from FADs (using bait), then set on tunas?

Separate Sharks and Bycatch

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Trap net or ring net

Behavior of Fish in the Net

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- Sharks, but also small bigeye and yellowfin
- Species are not all mixed in the net
- Potential for segregation
- Need to investigate sensory abilities for behavioral manipulation (e.g. attracting one species with lights and not the others)

Photo: Jeff Mead

Exceptional Sets (FADs or FSC): Large number of sharks

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- Identify hotspots (using observers data and tagging data)
- Real-time management (immediate communication within the fleet to inform about sets with large numbers of sharks)

Main areas describing stat.U. geographical distribution

The map displays the geographical distribution of shark catches in the South Atlantic Ocean, from 35°W to 10°W longitude and 15°S to 10°S latitude. It is divided into five zones (A-E) and shows catch density using four categories: 1-5 (small red dots), 5-10 (medium red dots), 10-15 (large red dots), and 15-20 (very large red dots). Zone A is the westernmost, Zone E is the easternmost, and Zones B, C, and D are in between.

Objectives for the Next 10 Years?

ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

In Line with RFMO Objectives

- Improve data for ecosystem-based fisheries management
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- Further reduce fishery-induced mortality of **small bigeye and yellowfin tuna**
- Further reduce environmental impacts of FADs
- Improve the knowledge on the effects of FADs on the ecology of tunas and other associated species (ecological trap hypothesis)

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Small Bigeye and Yellowfin

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Can bigeye tuna dive to escape nets during setting?

The diagram shows a fishing vessel on the surface with a net being deployed. Below the net, several tuna are shown swimming. A blue arrow points downwards from one of the tuna, indicating a potential escape route. An inset photograph shows a large school of tuna swimming together.

Small Bigeye and Yellowfin

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Sorting hopper operation

The diagram illustrates the sorting hopper operation. A circular hopper is shown with a grid at the bottom. Tuna are being sorted into wells. Text labels indicate: "Door is opened and marketable tunas are shuttled to the wells", "Fishes are placed in the hopper", and "Smaller fishes swim down through the grid".

A New Way of Fishing?

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Sorting fish in the water (ex. of bluefin tuna)

PS encircles the fish

Another vessel sorts the fish: catches SKJ, releases non wanted species

Transfer all fish to a cage

Real Ecosystem-Based Fisheries?

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- Harvest an ecosystem in an ecological sustainable way?
- Design a fishery composed of different fishing gears characterized by their size and species selectivities to achieve a balanced harvest of the ecosystem

Purse seiners

Longliners

Baitboat
Catch very small fish (the bait), also lower on the food web than is represented here.

Objectives for the Next 10 Years?

ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

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FAD drone

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A FAD which trajectory can be controlled / modified in order to avoid coasts

Liquid Robotics

Other Options to Investigate

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- "FAD watch" programs with a database with all FAD trajectories, automatic quantification of beaching, setting alerts to sensitive areas
- Change fishing strategy with FADs. Use FADs shared by all fishers (similar to some anchored FAD arrays)
- Use anchored FADs in areas where drifts of FADs are likely to end beaching



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Objectives for the Next 10 Years?

ISSF INTERNATIONAL SEAFOOD SUSTAINABILITY FOUNDATION

In Line with RFMO Objectives

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Ecological Trap Hypothesis

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Logs have always been natural components of the surface habitat of tuna

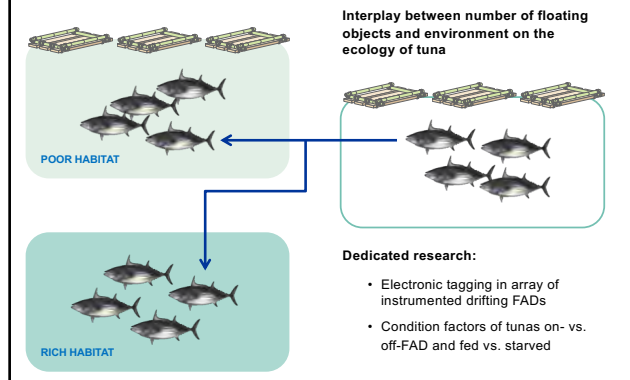



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Ecological Trap Hypothesis

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Interplay between number of floating objects and environment on the ecology of tuna



Dedicated research:

- Electronic tagging in array of instrumented drifting FADs
- Condition factors of tunas on- vs. off-FAD and fed vs. starved

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Conclusions

Looking back 10 years shows that there has been great progress

But there is still a lot of challenges to address to make the use of FADs more sustainable

Need for fundamental & applied research

- FADs and fishing vessels as scientific platforms
- Better knowledge on tunas, sharks and other species
- Fewer FADs, but better FADs
- New ways of fishing



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COMMON OCEANS