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**Title: Low cost conservation: Fishing gear threats to marine species**

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**Abstract:**

Understanding conflicts between objectives of fisheries and conservation is the key to finding win-win situations for marine biodiversity and fishers. Many marine species are threatened by harmful interactions with fisheries, but the threats they face are associated with the fishing gear used. Here, we undertake a novel analysis of marine species and their gear-specific threats to evaluate conservation-fisheries trade-offs to identify areas with high competing goals. Our analysis suggests that gillnet and longline fisheries pose the greatest risk to marine species yet deliver relatively low profits, emphasizing the inefficiencies of these gears. We find that the

21 majority of the high seas has low economic fisheries benefits with over 25% of the high seas  
22 categorized as areas of ‘conservation prioritisation’ over fisheries.

## 23 **Introduction**

24 Fishing is a major threat to many marine species globally (1). However, different fishing gear  
25 types are heterogeneous in their spatial extent and their impacts on different species. Therefore,  
26 treating different fisheries homogenously with regard to their spatial management likely causes  
27 unnecessary conflict between fisheries and conservation priorities, and may impose too high  
28 costs without necessarily achieving their intended conservation goals. Here, we aim to  
29 understand the threats due to specific fishing gear types and their spatial overlap with species of  
30 conservation concern. Recent studies have highlighted the spatial extent of fisheries (2, 3), as  
31 well as the fisheries risk to species of conservation concern (4). While fisheries pose obvious  
32 risks to both targeted and bycatch species (5), they also provide livelihoods and food security to  
33 millions and billions, respectively (6). Thus, the goals of fisheries and conservation ought to be  
34 balanced to minimize the costs and maximize the benefits where possible.

35 Trade-offs, such as those between fisheries and conservation, are increasingly important to  
36 consider and analyze for marine spatial planning as multiple sectors need to be taken into  
37 account. For example, White et al. (7) evaluated the trade-offs necessary when implementing  
38 ocean-based wind turbines that limit access to others sectors such as tourism (e.g., whale  
39 watching) and fisheries. However, when considered as a whole, the placement of these turbines  
40 can be done in a way that increases the value of the area as a whole while minimizing losses for  
41 certain sectors (7).

42 Previous analyses have demonstrated these trade-offs between fisheries and ecosystem health  
43 (8). However, win-win situations are often shown to occur in overly simplified models that do

44 not account for all variables such as employment for fishers (8) or spillover impacts to other  
45 areas of importance (9). It is therefore important to consider the different scales at which these  
46 conservation plans act and the implicit trade-offs between social and ecological outcomes in  
47 many fisheries management plans (9). In addition, taking the heterogeneity of fisheries into  
48 account can lead to more positive fishery outcomes without compromising conservation goals  
49 (10).

50 Trade-off analysis is especially important in areas where the units are not directly comparable.  
51 Protecting species of conservation concern from their fisheries threats is one such case where  
52 fisheries are valuable for their contribution to livelihoods and food security (11), while protecting  
53 marine biodiversity is important for its contribution to various ecosystem services including  
54 fisheries production, tourism, and other regulating services (12, 13). These trade-offs can often  
55 be managed through marine spatial planning or other forms of spatial management. Ideally, this  
56 can allow different sectors to thrive in their optimal areas while restricting them from operating  
57 in the optimal areas for other sectors, which is necessary for managing conflicts between  
58 different stakeholders and resource users.

59 Here, we establish the first estimate of large-scale conservation trade-offs when protecting  
60 species from their major fishing gear threats. This analysis is based on 4,579 marine species  
61 included in the International Union for the Conservation of Nature (IUCN) Red List with *specific*  
62 fishing gear listed as threats. We use species' distribution range maps with their threat status (14)  
63 (for the 2,226 out of 4,579 with distribution maps and gear threats) and combine them with a  
64 spatialized fisheries catch by gear database (15). We use gear threats by species described by the  
65 IUCN, and weight IUCN conservation status on a linear scale to adapt the biodiversity risk score  
66 (16) as an 'average' threat status of marine species within an area *by fishing gear*. We also use a

67 weighted threat score based on these same criteria but not scaled by the number of species for all  
68 marine areas of the world (Table S1). These two metrics evaluate the average threat status of  
69 marine species (biodiversity risk score) and the total threat to marine species (weighted threat  
70 score) in a given area. We then combine this with fisheries catch and profit data by gear type to  
71 highlight areas with low-cost trade-offs between fisheries and conservation, and areas of high  
72 conservation concern that are also highly important to fisheries where there is likely to be  
73 competition between fisheries and conservation objectives.

## 74 **Materials and Methods**

### 75 **IUCN data**

76 The International Union for Conservation of Nature (IUCN) maintains the IUCN Red List of  
77 Threatened Species (hereafter, ‘Red List’) that documents the population status and threats of  
78 species globally. Species (and sub-populations of species) that are assessed by the IUCN are  
79 categorised into one of the following in order of increasing conservation threat: Least Concern,  
80 Near Threatened, Vulnerable, Endangered, Critically Endangered, and Extinct. A final category  
81 exists of ‘Data Deficient’ that indicates there is not enough information to properly assess the  
82 population status of a species. Together, Vulnerable, Endangered, and Critically Endangered are  
83 often grouped together as ‘Threatened’. In addition to the categorisation of the threat status, the  
84 IUCN provides species range maps, detailed description of threats, and other important  
85 information on the species included in the Red List.

86 Red List Categories, spatial habitat maps, identified threats by species, and a description of  
87 threats were gathered from the IUCN API version 2019-2 (14). The known threats to each  
88 marine species were extracted from the IUCN API focusing on threats identified in Category 5:  
89 Biological Resource Use. The Red List identifies four different types of fisheries impacts from

90 either intentional or unintentional capture/harvest from the large- or small-scale fisheries. These  
91 threats are categorised by the IUCN as unknown, past, no, low, medium, or high impact. In  
92 addition, the text from the ‘Detailed Threats’ and ‘Use and Trade’ sections for each marine  
93 species was extracted from the IUCN API. After extracting the description of the species threats  
94 and use and trade information, we tokenized (i.e., separated the text into one and two word  
95 strings) the text extracting standard stop words and searched for single words and bigrams of  
96 fishing gear types (e.g., ‘bottom trawl’ or ‘longline’, see Table S2). Bigrams were used as they  
97 can include more specific gear types than single words alone (e.g., ‘bottom trawl’ versus ‘trawl’  
98 and ‘purse seine’ versus ‘seine’). We use the presence of these words within these narrative  
99 sections as a proxy for a particular gear being a threat to these species. The labels for different  
100 fishing gear types analysed are included in Table S2. These were devised to match the IUCN  
101 narrative text most closely to relevant *Sea Around Us* gears (Table S4).

102 We accessed spatial species distribution shape files from the Red List for comprehensively  
103 assessed groups that include marine organisms (14). We supplemented this with Bird Life  
104 International species distribution files for birds that occur in marine areas (37). Marine molluscs  
105 have not been comprehensively assessed (i.e., less than 80% of the species in this group have not  
106 been assessed) by the IUCN except for Cone Snails (*Conus* spp.), and this is a gap in our data  
107 coverage. We converted the species distribution maps to raster format at various spatial scales to  
108 correspond to existing datasets in fisheries research, but used a 0.5° latitude by 0.5° longitude for  
109 our analysis as it matches the *Sea Around Us* fisheries catch database. We rasterised the species  
110 distribution files following the same process of O’Hara (16).

111 We used the same prioritisation of species IUCN Categories based on regional assessments  
112 where possible as in O’Hara (16). Here, regional assessments were matched to associated (i.e.,

113 overlapping) marine ecoregions (38) that were then associated with their corresponding cells of  
114 the spatial grid used. Regional assessments were used in preference of global assessments where  
115 possible.

116 The Red List contains detailed information on the species system and habitat types. The system  
117 assigns species to terrestrial, freshwater, and marine ecosystems (with species able to occur in  
118 multiple ecosystems) and this was used to restrict our analysis to marine species. In addition, we  
119 restricted those within the marine ecosystem to specific habitats to eliminate species that are not  
120 dependent on the marine environment nor likely to be affected by fisheries, following O'Hara et  
121 al. (16). After restricting our analysis to marine dependent species that are threatened by fishing  
122 gear and have species range maps available from the IUCN or BirdLife International, our  
123 analysis focused on 2,226 number of species (Fig S2).

#### 124 **Fisheries data**

125 The *Sea Around Us* has reconstructed marine fisheries catches for all fishing countries and  
126 territories from 1950 to present. The process of reconstruction supplements and corrects reported  
127 fisheries catches with estimates of known to be overwhelmingly excluded fishing sectors (e.g.,  
128 artisanal and recreational fishing) and practices (e.g., discarding) (39). These catches are  
129 spatially allocated according to a rule-based assignment and based on known information on  
130 where the fishery was operating (within domestic EEZs, foreign EEZs, the high seas, etc.). The  
131 spatial scale used is 0.5° latitude by 0.5° longitude.

132 The reconstructed catches were then assigned to their respective fishing gear types for industrial  
133 and small-scale sectors. This process relied on similar methods as the catch reconstructions  
134 relying on official catch statistics by gear type, as well as fisheries reports, catch surveys,

135 newspaper articles, and other grey literature. The process by which each countries fishing gear  
136 was assigned is documented in Cashion (18). The result is a catch database with gear information  
137 included for all catches.

138 We used the *Sea Around Us* database (v.47) for catches by gear type (15, 18) and were accessed  
139 from the *Sea Around Us* database by the first author. This database includes spatially allocated  
140 reconstructed fisheries catches by gear type and taxon for all fishing countries and territories of  
141 the world. The spatial scale of this dataset is 0.5° latitude by 0.5° longitude and has been used in  
142 many global fisheries studies (22, 40).

143 In addition, we use the corollary Fisheries Economics Research Unit (FERU) ex-vessel price  
144 database that includes reported and estimated first-sale prices for all taxa for each fishing country  
145 by year (41) to incorporate the potential lost revenues for fisheries closures in areas of high  
146 biological importance. Revenue is calculated as the ex-vessel price (real 2010 USD per metric  
147 tonne) of a specific taxon caught by a country in a given year multiplied by its landings amount  
148 in metric tonnes.

149 Due to the importance of gear to our analysis, and its importance as a determinant on the ex-  
150 vessel price of fish (42–44), we modify the ex-vessel prices by a gear multiplier. We determine  
151 this gear multiplier through a hedonic pricing model where gear type is an explanatory variable  
152 of the ex-vessel fish price.

153 We used the U.S. National Marine Fisheries Service annual commercial landings by gear type  
154 (45). We harmonized the gear types listed to match our existing dataset gear types. While this  
155 dataset is not representative of global fisheries nor ex-vessel prices for all species, it gives  
156 adequate coverage to derive the effect of different gear types used for catching different species  
157 and how it modifies ex-vessel prices.

158 We then used a fixed-effects model with linear regression to derive the effect of changing gear  
159 type on the ex-vessel price  $Price_{xyzt}$  for species  $x$ , gear  $y$ , in year  $t$ . We used the natural  
160 logarithm of landings and prices as these variables are closer to a normal distribution when log-  
161 transformed, and thus reduces potential heteroscedasticity in our residuals. We also use the  
162 country, species, and year as explanatory variables to account for other changes in the price both  
163 over time and between these different markets.

164 Our regression equation is:

$$165 \ln(Price_{xyt}) = \beta_0 + \beta_1 Gear_y + \beta_2 \ln(L_{xyt}) + \beta_3 Species_x + \beta_4 Year_t \quad (1)$$

166 We used the estimated gear-type coefficients as gear specific multipliers  $\beta_{1y}$  that will modify the  
167 ex-vessel price of fish caught (Table S5). The multiplier values for each gear type range from  
168 0.54 to 1.34.

169 Finally, we used an updated version of FERU's cost of fishing database (46) to account for the  
170 cost of fishing that varies by country and gear type. Cost of fishing is broken down into its  
171 component parts in the database (e.g., fuel, labour, capital, maintenance, etc.), and here we use  
172 the total cost by gear type and country per tonne of fish landed ( $C_{yz}$ ). Where the cost of fishing  
173 was not available for a particular gear and country, we used the regional average for that gear  
174 type, and where this was not possible we used the average cost across gear types for the region.  
175 We used the FAO socioeconomic regions for this stage of the analysis (47). We then derive the  
176 profit by gear type and country for each cell  $i$ , based on the catch by gear type multiplied by the  
177 ex-vessel price multiplied by the gear type multiplier ( $M_y$ ) minus the cost of fishing for that  
178 amount of landings. Therefore, profit ( $\pi$ ) in cell  $i$  is equal to:

$$179 \pi_i = \sum_{x=1}^x (L_{xyi} * P_x * M_y) - (L_{xyi} * C_y) \quad (2)$$



180 Both catch and profits are expressed throughout in tonnes/km<sup>2</sup> and \$/km<sup>2</sup> calculated based on the  
181 water area in each 0.5° by 0.5° cell. We would expect profit to be relatively equal across gear  
182 types, as fishers would switch production systems if one was seen as more profitable. However,  
183 profit is expected to vary by gear type in practice in regulated fisheries due to restrictions on  
184 switching gear types or target species in regulated limited-entry fisheries (i.e., limited license or  
185 quota availability). Further, it is likely that it varies in fisheries not regulated by limited entry  
186 through high transition costs of switching gear types, which can be further restricted by credit  
187 constraints, and distortions from subsidies which are not equal among fleets (48).

188 Our analysis focuses on the trade-offs among different fisheries with specific gear types. As  
189 such, we did not use the Global Fishing Watch data where gear types are often aggregated  
190 (bottom and pelagic trawlers grouped together as trawlers), or only represent a narrow subset of  
191 the fleet (e.g., drifting longlines instead of all longlines) (2). While the Global Fishing Watch  
192 data covers a large part of the global fishing effort in non-coastal areas (between 50% and 70%  
193 in areas greater than 100 nautical miles from land (2)), it does not have the same coverage of  
194 vessels. The dataset is biased against small-scale vessels which are not harm-free.

## 195 **Analysis**

196 First, we analysed the major fishing gear threats based on their appearance in the narrative text of  
197 the Red List species profiles. We associated these descriptors to their gear types and examined  
198 the number of species by Red List Category and weighted threat status by gear type. We used a  
199 linearised weighted scoring method to weight the presence of a species by its Red List Category  
200 (e.g., ‘Least Concern’ = 0, ‘Endangered’=0.6, etc., Table S1) (16). Older and outdated categories  
201 were updated to their current descriptors such as ‘Lower Risk/near threatened’ to ‘Near  
202 Threatened’.

203 We mapped areas of high fisheries interest and high conservation concern (Figure S1). The areas  
204 with high overlap between conservation concern but low fisheries catches and effort are areas  
205 that could be fully protected from these threats for the long term (termed here, ‘conservation  
206 prioritisation’). However, the areas with high overlap of fisheries interest and high conservation  
207 concern are where the impacts on species may be greatest both in terms of fisheries threats and  
208 the potential benefits for conservation from fisheries closures. We used this categorisation into  
209 four quadrants to simply but effectively delineate areas between their contribution to fisheries  
210 and their risk to species of conservation concern from fisheries.

211 We use three main metrics frequently in our analysis. First, we adapted the biodiversity risk  
212 score developed by O’Hara et al. (16). This indicator is a measure of the average conservation  
213 threat status of an area of the marine environment (Equation 3). It is expressed as:

$$214 \text{BiodiversityRiskScore}_{i,y} = \frac{1}{N_i} \sum_{x=1}^{N_i} s_{x,y} \quad (3)$$

215 Where  $N$  is number of assessed species in the cell  $i$ ,  $s_i$  is the linearized Red List Category  
216 numeric score ( $s$ ) of species ( $x$ ) threatened by fishing gear ( $y$ ). All biodiversity risk scores are  
217 thus values of between 0 and 1 that roughly correspond to the linear Red List Category scale  
218 described above (Table S1). Our adaption of this metric limits it to species threatened by a  
219 specific fishing gear ( $y$ ).

220 Second, we adapt this metric so that it is not normalised to the mean threat in the cell but  
221 representative of scale (number of species) and severity (Red List Category) of threat. This  
222 metric is named the ‘weighted threat score’ defined as the sum of species present multiplied by  
223 their linearized Red List Category numeric score. We do not normalise (divide by the number of

224 species in a given cell) this to highlight areas of conservation concern based on the number of  
225 species in that cell in addition to their threat status.

$$226 \text{ WeightedThreatScore}_{i,y} = \sum_{x=1}^{N_i} s_x \quad (4)$$

227 This analysis was conducted in R (49), and used the tidyverse (50), rMarkdown (51), tidytext  
228 (52); gridExtra (53); sf (54), rgdal (55), cowplot (56), and wesanderson (57) packages. All code  
229 and outputs are available at [www.github.com/timcashion/iucnfishingthreats](http://www.github.com/timcashion/iucnfishingthreats).

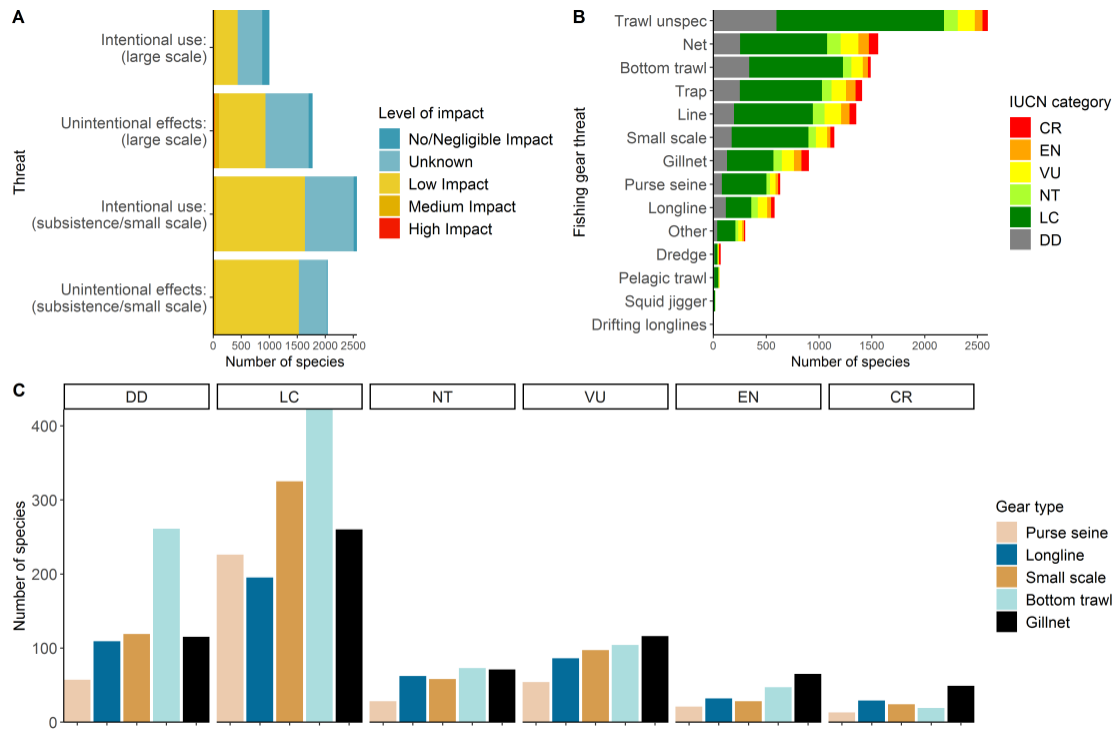
## 230 **Results**

### 231 **Fishing threats to IUCN species**

232 For the 14,126 marine species included on the IUCN Red List, fishing is identified by the IUCN  
233 as a threat to 4,455 of them (31.5%) (Threat category 5.4: fishing and harvesting aquatic  
234 resources). This threat is from both large- and small-scale sectors, and from intentional and  
235 unintentional capture (i.e., by-catch, Figure 1A). According to the identified threats, the small-  
236 scale sector is a threat to a greater number of species than intentional or unintentional capture by  
237 the large-scale sector. Interestingly, the impacts of fishing are identified to be low or unknown  
238 on most of the species, whereas medium or high fishing impacts are identified for only very few  
239 species.

240 Within the Red List, trawls are identified as a gear threat for more than 2,500 marine species  
241 (Figure 1B). While many of the species caught by this gear type have an elevated risk of  
242 extinction (Near Threatened and higher), most are either Least Concern or Data Deficient within  
243 these gear types. The ‘gear types’ that appear in most species threat description are generally  
244 more vague gear terms (e.g., ‘trawls’ and ‘nets’) and could be attributable to several types of

245 fishing gear (e.g., trawl nets, gillnets, seine nets all fall under ‘nets’). The more specific gear  
 246 categories identified are used in the remaining parts of the analysis (Table S2).



247

248 **Fig. 1.** IUCN fishing gear threats: species categorized by fishing gear threat (A); fishing gear  
 249 threats by gear types listed (B); and identified gear types by threat status (C). Note: DD: Data  
 250 Deficient; LC: Least Concern; NT: Near Threatened; VU: Vulnerable; EN: Endangered; CR:  
 251 Critically Endangered.

252

253 From the gear types we have previously identified (Figure 1C) we see again that bottom trawl  
 254 fisheries are associated with the largest number of Red List species. However, we see these  
 255 species are mainly in the Data Deficient, Least Concern, and Near Threatened categories while  
 256 gillnet gears have the most number of species in the Threatened categories (Vulnerable,  
 257 Endangered, and Critically Endangered).

## 258 **Profits of fishing fleets**

259 Our estimates of profits by fishing fleet vary between fleets as well as geographically  
260 (Supplemental figures). Overall, most fleets profits have a roughly normal distribution with a  
261 mean near 0 and values extending into large negative values as well as large positive values  
262 (Figure S5). While the result of some areas having negative profits may seem counterintuitive,  
263 this is to be expected given heterogeneity of fisheries, especially spatially, in addition to our  
264 measure of profits not including subsidies. This finding is also supported by economic theory  
265 where rents of open-access fisheries are expected to be 0 (17). Our profit results are driven by the  
266 total revenues from each gear type in each 0.5° by 0.5° cell minus the average cost of operating  
267 these gears by each country. In this way, these estimates give a valid approximation of the spatial  
268 value of fisheries benefits.

269

## 270 **Low-cost solutions to gear threats and conservation**

271 Globally, annual fisheries profits by bottom trawl fisheries are estimated to be at an average of  
272 \$57 real USD per km<sup>2</sup> of area fished (Table 1). However, an average of 11 species are targeted  
273 by bottom trawls in each of the half degree by half degree grids cells with this gear, with an  
274 average biodiversity risk score of Near Threatened (0.19). Taken together, the generally high  
275 value of their catches make them perform relatively well when considering their average  
276 biodiversity risk score and their profits together. In contrast, longline fisheries have low profits  
277 per area occupied (\$11) as they fish over a large spatial area. While they operate in areas with a  
278 similar biodiversity risk score as bottom trawl fisheries (0.19), they do so with much lower  
279 returns meaning they produce less fisheries profits for their relative conservations risk (weighted

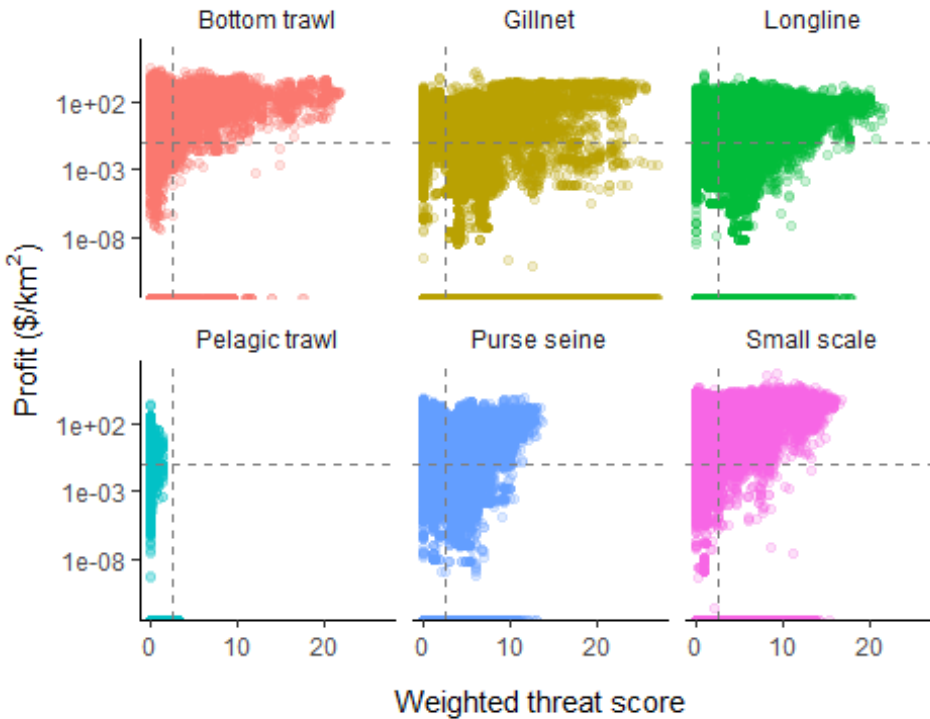
280 threat score) than bottom trawl fisheries. It is important to note that these profits are taken based  
281 on the estimated revenues and costs of these fishing vessels, without taking into account  
282 subsidies. Therefore, the private profits for these fisheries are higher than shown here.

283 **Table 1.** Mean values of measures of fisheries conservation concern and profit by gear type with  
284 standard deviations in brackets. Mean values are average of all 0.5° by 0.5° cells where that gear  
285 is present.

Gear type	Profit (\$/km <sup>2</sup> )	Number of species	Weighted Threat Score	Biodiversity Risk Score
Bottom trawl	57.38 (613.94)	10.9 (14.5)	1.98 (2.98)	0.19 (0.12)
Gillnet	11.87 (134.83)	35.4 (18)	5.95 (3.67)	0.16 (0.04)
Longline	10.65 (96.44)	25.5 (12.7)	5.01 (2.73)	0.19 (0.04)
Pelagic trawl	-125.79 (493.41)	1.8 (1.9)	0.2 (0.44)	0.06 (0.11)
Purse seine	9.19 (226.52)	22 (13.7)	3.9 (2.61)	0.16 (0.06)
Small scale	548.91 (3409.66)	23 (28.3)	2.81 (3.28)	0.13 (0.06)

286  
287  
288 We divided the global ocean into half degree by half degree grid cells. If we consider each cell in  
289 the grid as independently managed, we can examine the trade-offs in each cell based on its  
290 fisheries profits and conservation value (Figure 2). Although bottom trawl fisheries operate in  
291 many spatial cells of conservation concern (high ‘weighted threat score’ values), they also  
292 generate substantial profits from these fisheries. Gillnets, alternatively, have a large number of  
293 cells that are below the median value for fisheries profits and have high weighted threat scores.  
294 Pelagic trawls have low weighted threat scores overall and thus the reduction in their use may  
295 not lead to large conservation gains. However, pelagic trawls are shown to be non-profitable (\$-

296 126) and it means this gear type is inefficient. Hence, persistent use of this gear type may not be  
297 economically beneficial to human well-being.



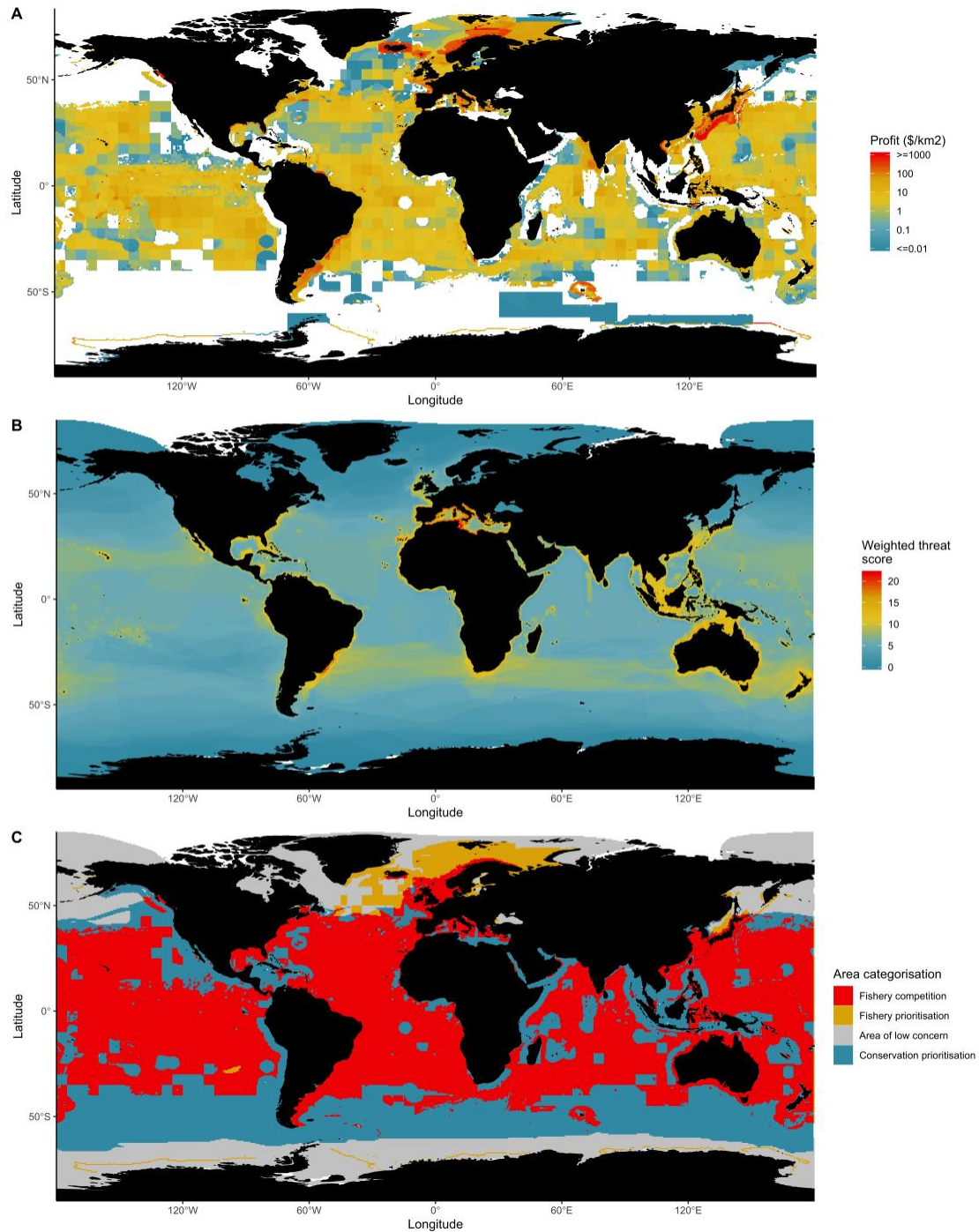
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299 **Fig. 2.** Fisheries profits (log scaled) and weighted score for major gear types. Each point  
300 represents a 0.5° by 0.5° cell. Grey dashed lines indicate the median values (excluding values of  
301 0) across gear types for fisheries profits per km<sup>2</sup> and weighted threat score.

302

303 These results by gear type also show spatial variability. Longline gears are used for a wide  
304 diversity of species and their spatial profitability varies over the globe (Figure 3A). In addition,  
305 their weighted threat score shows hotspots in the Mediterranean and the waters surrounding  
306 Indonesia with links between continents from trans-oceanic species such as the oceanic whitetip  
307 shark (*Carcharhinus longimanus*) (Figure 3B). The categorization shows large areas of the ocean  
308 where fisheries and conservation are both important thus placing them in the ‘competition’  
309 quadrant but many EEZs are categorized as ‘conservation prioritization’ and with the polar areas

310 generally being ‘areas of low concern’ for this gear type (Figure 3C). These results provide a  
311 broad view of the trade-offs of protecting species of conservation concern from their gear-  
312 specific fisheries threats and the monetary benefits of these fisheries. Broad overviews of



313

314 **Fig. 3.** Longline: Distribution of profits (A), weighted threat score (B), and categorisation (C).





316 conservation-fisheries tradeoffs can guide marine spatial planning efforts, especially in areas  
317 with overlapping fishing (and non-fishing) activities. Competition areas and areas closer to the  
318 median of the tradeoff analysis (Figure 2), will require greater effort and compromise by  
319 stakeholders to balance trade-offs. Similar figures for other gear types are available in the  
320 supplemental materials (Figure S6-S9).

321 The six major gear types included here (Table 1) together account for 92% of global fisheries  
322 catches (landings and discards) (18). Bottom trawls, gillnets, and longlines are used in large  
323 extent (i.e., have many more cells) where the weighted threat score is higher than the median,  
324 especially in contrast to pelagic trawls, purse seines and small-scale gears. Among these higher  
325 impact gears, the fisheries profit gained in each grid cell varies substantially. Interestingly,  
326 gillnet fisheries are operating in many areas of high conservation concern with fisheries profits  
327 below the median value (across gear types). This demonstrates that the social costs of this gear  
328 are higher than previously thought (19), and the social benefit may not be net positive given the  
329 relatively low profits achieved (mainly below the median). In contrast, bottom trawl fisheries  
330 while overlapping on the weighted threat score dimension with gillnet fisheries, achieve higher  
331 profits thus representing a conflict between conservation goals and fisheries goals. Small-scale  
332 gears and purse seine have mixed results with weighted threat scores not nearly as high as gillnet  
333 or bottom trawls, and a mix of high and low profit areas. Pelagic trawls are often used solely for  
334 relatively low-value species (from krill to Alaska pollock), but have very low weighted threat  
335 scores throughout their range of fisheries profits.

336

337

## Protecting the high seas

338

Areas beyond national jurisdiction (i.e., the high seas) have recently received increased attention

339

for their protection for biodiversity and fishery gains (20, 21), while leading to little losses in

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terms of food security (22, 23). According to our framework, the high seas have cells in all four

341

quadrants of our conceptual figure (Figure S2), but the majority are ‘areas of low concern’ and

342

‘conservation prioritisation’ (Figure 4; Table S3). This confirms earlier analyses of the lack of

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importance of high seas fisheries (20–23), and although the high seas are dominated by areas of

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low concern, it has vast amounts that fall into ‘conservation prioritisation’ with very few cells in

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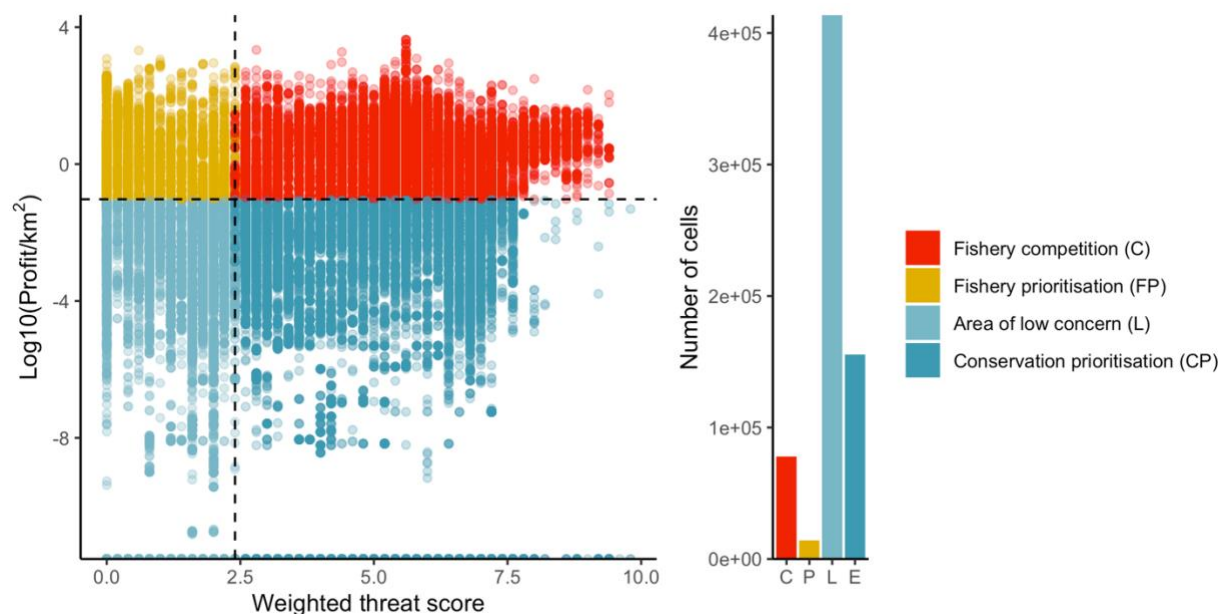
fishery prioritisation or fishery competition. Therefore, a relevant question may be reframed

346

from which parts of the high seas should we protect, to which parts of the high seas should

347

remain as fishing areas (24) if any?



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**Fig. 4.** Scatterplot of cells within the High Seas (areas beyond national jurisdiction) according to

350

their categories from our conceptual diagram. Each point is the values for a specific gear type in

351

a  $0.5^\circ$  by  $0.5^\circ$  cell. Dashed lines indicated median values of all cells (High Seas and EEZs).

352

353 **Discussion**

354 The United Nations has called for countries to work towards a wide range of Sustainable  
355 Development Goals (SDGs). In order to achieve SDG 14 (“Life Below Water”), a greater  
356 emphasis needs to be placed on fisheries management and protecting marine specific of  
357 conservation concern. Previous research has focused on potential trade-offs between fisheries  
358 and conservation and where we can search for win-win situations in these two objectives. While  
359 it has been shown that often there are benefits to reducing fisheries capacity and fishing to both  
360 fisheries (25) and conservation (26), these benefits are not shared evenly. Reductions in fishing  
361 capacity often mean reductions in employment (SDG 8) and seafood supply (SDG 2) (8) in the  
362 short term (27). In addition, closing areas to fisheries can force some fishers out with an often  
363 unequal distribution of benefits and costs between different sectors (including eco-tourism) and  
364 between different fisheries (SDG 10) (28, 29).

365 The majority of grid cells within the high seas are rated as being of low conservation concern  
366 and low fisheries profitability. While there are likely benefits to coastal fisheries from closing the  
367 high seas (20, 21), the conservation benefit of this measure for IUCN Red List species is  
368 currently low. Most of the high seas is currently categorized as ‘areas of low concern’ for  
369 fisheries and conservation. Only a small area of the high seas (4%) is currently categorized as  
370 ‘fishery prioritisation’, and another 16% are areas where there are conservation concerns but also  
371 valuable fisheries. The number of cells that are categorized to be ‘conservation prioritisation’  
372 dwarfs the number of cells that are important to fisheries (combined number of cells categorized  
373 as ‘fishery prioritisation’ or ‘competition’). This may change in the future as fisheries continue to  
374 expand offshore. Therefore, if treated as a whole, the benefits to conservation outweigh the  
375 benefits to fisheries in the high seas.

376 This analysis highlights at a broad scale where fisheries or conservation can be prioritized, and  
377 where there are competing aims between these areas. Coastal areas are of large importance to  
378 fisheries, especially to small-scale fisheries, but coastal areas are also the most biodiverse  
379 regions of the marine realm. These areas are generally categorized as ‘competition’ areas.  
380 However, this analysis adds to existing MPA discussions that may lead to less contentious  
381 implementation of MPAs where certain fisheries can co-exist depending on the MPA goals  
382 (species conservation versus resource conservation) and current fisheries threats.

383 Our study is static and focuses on data reflective of the present situation. We therefore do not  
384 account for the future marine spatial planning challenges associated with changing species  
385 ranges (30), and the response of fisheries to climate change and changing environmental  
386 parameters (31, 32) and their economic and human consequences (33). The concepts of this  
387 study could be incorporated into models that allow for gear substitution to model fisheries  
388 adaptation to climate change along a path that reduces impacts on Threatened species.

389 Our study may underestimate the impact of some fishing gears based on the descriptions of  
390 threats and use for each IUCN species. The study is inherently limited to those species included  
391 in the IUCN Red List, as well as to those species that have enough information to be included in  
392 the analysis (see supplemental materials). For the species that have gear threat information, it is  
393 unlikely these threats are biased towards particular fishing methods as the threats generally  
394 highlight all known (fisheries) threats. However, there is known to be a systemic bias  
395 taxonomically and geographically for conservation research and species assessed by the Red List  
396 (34). One area where this is not fully accounted for is the impact of bottom trawls, dredges, and  
397 other bottom-impacting gear on seafloor habitat (35), which is not fully captured in the IUCN  
398 assessments (supplemental materials). In addition, as Data Deficient species are given a risk

399 score of 0, we likely underestimate the risk to these species. For example, a quarter of  
400 Chondrichthyes (sharks, rays, and chimaeras) species currently categorized as data deficient  
401 were predicted to be Threatened (36).

## 402 **Conclusion**

403 Our results highlight areas of high conservation concern for particular fishing gears, and areas of  
404 high overlap between multiple fishing gear threats and multiple species of conservation concern.  
405 We also highlight areas with the potential for low-cost fishing closures leading to maximum  
406 protection of species negatively affected by these fishing gears. Interestingly, the study suggests  
407 that gillnet fisheries represent a greater overall threat than the often criticised bottom trawl  
408 fisheries due to the high fisheries profits derived from many bottom trawl catches. This analysis  
409 can help inform future conservation planning with areas of low-cost trade-offs in comparison to  
410 areas with much higher costs for equal conservation benefits.

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588 **Acknowledgments:**

589 *Acknowledgments: Funding:* TC acknowledges funding support of the Social Sciences and  
590 Humanities Research Council of Canada and the Four Year Fellowship from the University of  
591 British Columbia. DP acknowledges support from the *Sea Around Us*, which is funded by a  
592 number of philanthropic foundations. TCT and URS acknowledge support from the  
593 OceanCanada Partnership, funded by the Social Sciences and Humanities Research Council of  
594 Canada. URS acknowledges additional funding from the ADM Capital Foundation.

595 Author contributions: TC led the design and analysis and wrote the original version of the  
596 manuscript. TCT helped in the early analysis and editing the original manuscript. VL contributed  
597 data and expertise on the cost of fishing database. TC, TCT, VL, DP, and URS helped analyse  
598 results and edited the final manuscript to its improved form.

599 *Competing interests:* Authors declare no competing interests.

600 *Data and materials availability:* Data obtained from the *Sea Around Us*, BirdLife International,  
601 and the IUCN Red List are publicly available. All code used for processing this data and  
602 producing the results of this manuscript are available at  
603 [www.github.com/timcashion/iucnfishingthreats](http://www.github.com/timcashion/iucnfishingthreats).